

# Columbia River Gorge National Scenic Area

## CLIMATE CHANGE ACTION PLAN

2022-2025

Final Plan [final copy edit to be completed]

Adopted DATE, 2022



# Executive Summary

This Executive Summary provides an overview of the Gorge Commission's Draft Climate Change Action Plan (CCAP), a guide to climate change action in the Columbia River Gorge National Scenic Area. It is an "at-a-glance" summary of the Commission's climate change goals, strategies, and actions that are described in more detail in the comprehensive plan that follows.

## Purpose of the Action Plan

Climate change is the most sweeping and urgent threat facing land and resource managers today. In the Columbia River Gorge National Scenic Area—an incredibly dynamic and biodiverse landscape—tribes, agencies, local governments, and communities are taking action to build resilience in our natural and built systems to cope with climate change (adaptation) and to reduce greenhouse gas emissions (mitigation).

The Commission developed this Climate Change Action Plan to identify our greatest needs and opportunities to build resilience and reduce emissions, and to guide our ongoing climate work.

This Action Plan builds upon several important milestones:

<b>1986</b>	National Scenic Area Act
<b>1991</b>	Management Plan and Land Use Designations for the NSA
<b>2018</b>	Wozniak Report on climate change impacts to the NSA
<b>2021</b>	Draft USDA Forest Service Climate Change Vulnerability Assessment for the Columbia River Gorge National Scenic Area, Mt. Hood, and Willamette National Forests
<b>2022</b>	Revised Management Plan with climate change policies
<b>2022</b>	Gorge Commission's Climate Change Action Plan



*Photo by Peter Marbach*

## **Key Climate Change Impacts and Opportunities in the NSA**

Based on local climate change vulnerability assessments completed for this region, we expect these changing conditions to impact natural and human systems in the NSA:

- Rising air and water temperatures: Warmer and drier conditions impact aquatic and terrestrial habitats, with more extreme heat events in summer months.
- Hydrological changes: Overall snowpack and summer stream flows will decrease, with winter flows becoming more flashy, causing flooding, increased sediment delivery, and habitat changes.
- Increased wildfire: The risk of more frequent, high-severity, and larger wildfires has increased in recent years, threatening scenic, natural, cultural, and recreation values, human health, and carbon stores.

These impacts are not experienced by all people and places equally. Climate change disproportionately affects communities of color, Tribal communities, rural communities, and those who rely upon natural-resource based economies. The Commission has a responsibility to engage with individuals and communities that have historically been excluded from land use planning decisions in this region. Two overarching approaches guide our climate work:

**Adaptation:** Build resilience and adapt to climate change by protecting resilient lands and addressing the most pressing impacts on natural, scenic, cultural, and recreation resources, and the economic vitality of NSA communities. This can include addressing past management decisions that limit the adaptive capacity of natural systems and processes (e.g., reconnecting floodplains to handle changes in the magnitude and seasonality of flows and sediment).

**Mitigation:** Mitigate climate change by reducing greenhouse gas (GHG) emissions and protecting and enhancing carbon sequestration in the NSA.

## Selecting Commission Priorities for Climate Change Adaptation and Mitigation

### Adapt to Impacts

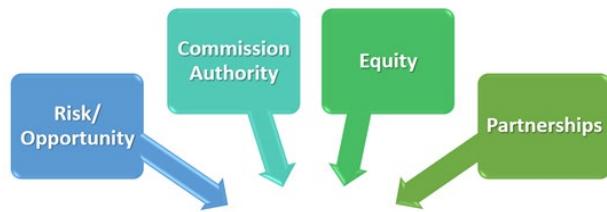
We ranked climate vulnerability and risk for over 30 values and resources in the NSA. From among these, **four land and water adaptation priorities** rose to the top. Priorities are based on Commission approved criteria: opportunity to improve condition or risk of inaction, Commission's role and authority in affecting the resource, equity implications for historically excluded or climate-vulnerable people, and opportunities for partnerships to advance and strengthen our efforts.

### Mitigate GHG emissions

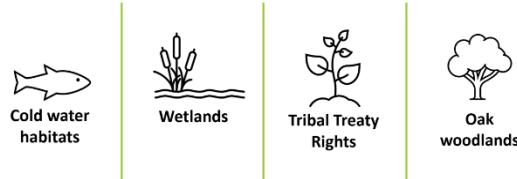
We identified options to reduce the sources or enhance the sinks of greenhouse gases in the NSA. Transportation is by far the largest contributor to GHG emissions in this landscape. Land-based carbon storage and sequestration offer a smaller, yet still significant contribution (9-14% of Oregon and Washington's state reduction goals according to recent publications). Reducing fire risk is also an opportunity to prevent or reduce carbon emissions while protecting carbon in living trees and soils. We established **four GHG mitigation priorities**, based on Commission approved criteria.

This Action Plan highlights two additional climate priorities that were identified at the outset of this process: (1) high climate resilient areas that support many species, habitats, and human communities and (2) equity in community engagement and climate action outcomes.

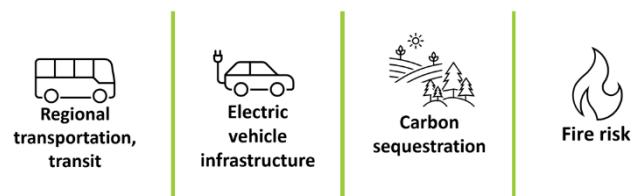
For each of these priorities, we developed goals, strategies, actions, and measures to track our progress. The NSA's Vital Sign Indicators (VSI) long-term monitoring program is integral to our evaluation approach. Goals, strategies, actions, and progress measures are summarized below and described in more detail in Parts III and IV of the Action Plan.



**Four Land and Water Adaptation Priorities**



**Four GHG Mitigation Priorities**



## Adapting to Impacts - Land and Water Adaptation Priorities

The following pages summarize goals, strategies, example actions, and progress measures to adapt to impacts. [Part III](#) lists each priority action the Commission intends to accomplish.

### Cold Water Refuge Streams and Riparian Habitats



Rising steam temperatures and winter floods threaten native aquatic species, including salmon and steelhead that are critically important to Columbia River Treaty Tribes.

Cold water refuge (CWR) habitats are limited on the lower Columbia River with 98% of total CWR volume located in 12 primary tributaries. Ten of these 12 CWR streams are in the NSA.

For more about streams and riparian habitats, see the [vulnerability snapshot](#) on page 14. Priority actions are listed in [Part III](#) on page 51.

#### Goals for Cold Water Refuge Streams and Riparian Habitats

1. By 2030, summertime water temperature on NSA CWR streams do not increase and are trending towards federal/state water quality standards for temperature.
2. By 2030, based on VSI monitoring and with partner input, the Commission has set goals for summer baseflows and winter high flows (these may crossover with wetlands goals).

**Strategy 1:** Improve stream temperatures and riparian vegetation.

**Strategy 2:** Generate decision support tools to evaluate actions and set future actions.

#### Action Examples:

- Develop policy options to accelerate enhancement.
- Develop buffer policy options to improve stream and riparian conditions.
- Partner with EPA and others to advance habitat goals in the Columbia River CWR Plan.

#### Action Examples:

- Monitor stream flow, temperature, and salmonid habitat quality to inform decision-making.

### How will we measure success?

The Commission will track temperature and flow of CWR streams through our Vital Sign Indicators monitoring effort (see Part IV for more on VSI). We are working to define goals for stream flows to provide sufficient water in summer months and to protect redds from scouring during winter floods.



## Wetlands and Wetland Species

Drying conditions threaten and add stress to wetland habitats and associated species. Rare and culturally important plants that are most affected by climate change in the NSA are those associated with wetlands and waterfall spray areas. Past management decisions have altered floodplains and their ability to adapt to changing precipitation and flows, and have reduced the beneficial role of native beavers (wishpoosh).

For more about impacts to wetlands, see the [vulnerability snapshot](#) on page 15. Priority actions are in [Part III](#) on page 53.

### Goals for Wetlands

1. By 2025, baseline extent and condition for wetlands are established and support implementation of the Management Plan's goal of no wetland loss.
2. By 2030, wetland extent and function are increasing. Based on VSI information, more detailed goals can be set at this time with targets for wetlands acreage and condition.

**Strategy 1:** Accelerate wetland restoration and enhancement.

**Strategy 2:** Develop policies to strengthen protections for wetlands and wetland species.

**Strategy 3:** Generate decision support tools to guide future policy.

#### Action Examples:

- Develop policy options for permit-exempt or streamlined enhancement.
- Support partner projects that enhance wetlands, connect floodplains.

#### Action Examples:

- Develop policy options to improve wetland buffers.
- Develop best practices guidance protects wetland habitat.

#### Action Examples:

- Gather baseline data on wetland extent and condition inform decision making and help prioritize wetlands for enhancement.

### How will we measure success?

The Commission will measure the extent and condition of NSA wetlands through our Vital Sign Indicators monitoring effort (see Part IV for more on VSI). We will refine our goals as our understanding of wetland status and trends improve.



## Tribal Treaty Rights: Emphasis on Native Plants and Wildlife

Sovereign Tribes in this region are leading numerous climate change initiatives on reservation lands and across the landscape. The Commission is learning about Indigenous priorities for climate change action and how our efforts can contribute to treaty-reserved rights. CCAP actions protect and enhance culturally important species and Tribal access to plant populations. They strengthen our ability to work directly with Treaty Tribes to identify additional shared climate objectives.

Read more about treaty rights and culturally important plants in the [vulnerability snapshot](#) on page 23. Priority actions are described in [Part III](#) on page 55.

### Goal for Tribal Treaty Rights

By 2023, the Commission has identified specific goals, strategies, and policy approaches for First Foods protection and access, created with the Columbia River Treaty Tribes.

**Strategy 1:** Build knowledge and options for protecting native plants and opportunities to gather them safely.

**Strategy 2:** Consult with Treaty Tribes to identify policy needs to protect native plant communities and plants gathered for food, medicine, or other purposes.

**Strategy 3:** Support Treaty Tribes in their work to restore access for traditional gathering, fishing.

#### Action Example:

- Co-create strategies with Tribes for supporting Treaty Rights.

#### Action Example:

- Develop policy options to protect culturally important plants, wildlife, and their habitats.

#### Action Example:

- Gather baseline information on culturally important plants helps prioritize areas for protection and restored access.

## How will we measure success?

As we define measures of success with the Columbia River Treaty Tribes, the Commission will track the number of permitted or voluntary projects benefitting culturally important plants or improving access for Tribal members to gather and steward plants.



## Oregon White Oak Woodlands

Oregon white oak woodlands are one of the most biodiverse and climate-resilient ecosystems in the NSA. Oaks are drought-hearty and fire-adapted; they are expected to expand in range under future conditions. At the same time, oak woodlands are one of the fastest changing systems as a result of development and fragmentation, invasive species, historical fire suppression leading to conifer encroachment, and other land uses. Oak and pine-oak make up much of the deer and elk winter range in the NSA.

Read more about oak woodlands in the [vulnerability snapshots](#) on page 17. Oak woodland priority actions are described in [Part III](#) on page 57.

### Goals for Oregon White Oak Woodlands

1. By 2025, critical corridors for oak woodlands and deer habitat connectivity are identified and policy options are provided to the Commission. Through work with East Cascades Oak Partnership (ECOP), comprehensive oak habitat maps are available.
2. By 2030, based upon information generated through Goal 1, Oregon white oak woodlands and corridors in the NSA are maintained or improved.

**Strategy 1:** Develop policy and compensatory mitigation standards to protect oak habitat and maintain or restore connectivity.

**Strategy 2:** Develop policy and compensatory mitigation standards to protect winter range and maintain or restore connectivity.

**Strategy 3:** Develop decision support tools to inform policy updates and Management Plan implementation.

**Action Example:**

- Develop policy options to protect oaks and accelerate oak enhancement.

**Action Example:**

- Develop policy options to protect and enhance wildlife corridors in oak woodlands.

**Action Examples:**

- Establish baseline data on oak extent and condition.
- Provide planners with information about oak condition and function.

### How will we measure success?

The Commission and partners in the East Cascades Oak Partnership will measure the extent and condition of oak woodlands through our Vital Sign Indicators monitoring effort (see Part IV for more on VSI).



## High Climate Resilient Areas

 Intact landscapes provide ecosystem functions that will be even more important in a changing climate, like groundwater recharge, surface water filtration, biodiversity, and more. We have identified areas that are expected to fare well, “high climate resilient areas (HCRAs),” based on local data about physical and biological characteristics and development. By prioritizing lands that can support native plants and wildlife into the future, we also allow species room to move when resources are scarce, and for some species to shift their ranges over time.

This topic is listed in Part III of the Action Plan as part of our overall approach to achieving the Commission’s climate change objectives. It supports the eight priorities by ensuring that functioning natural landscapes are available in the future to support adaptation to impacts, while maintaining carbon sequestration opportunities.

High climate resilient areas priority actions are described in [Part III](#) on page 48.

### Goal for Climate Change Resilient Lands

By 2035, 70% of high climate resilient areas in the NSA are protected by policies or conservation status (e.g., easements, designations, ownership, etc. See definition in the Appendix on page 83).

**Strategy:** Protect natural landscapes, connectivity, and ecosystem functions. Promote processes that make these lands resilient (e.g. keystone species, healthy fire, etc).

#### Action Examples:

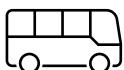
- Develop policy options to protect high climate resilient areas into the future.
- Support conservation action by other parties (e.g., land trusts, state and federal agencies, private landowners, etc.)
- Support land management including prescribed and managed fire, beaver-based restoration,

### How will we measure success?

High climate resilient areas will be measured with spatial data in coordination with local conservation partners. See Appendix for a detailed description of the methods and approaches for conserving high climate resilient areas.

## Reducing Greenhouse Gas (GHG) Emissions - Mitigation Priorities

The following pages summarize goals, strategies, expected outcomes, and progress measures to mitigate GHG emissions. Part III provides additional detail about each of the actions the Commission intends to accomplish.



### Regional Transportation, Including Transit

Transportation is the largest source of GHG emissions in the Northwest, particularly in the Gorge, where industrial and residential development are limited. The Commission has a unique role as a regional planning body in a complex, multi-jurisdictional area with high visitation. Addressing transportation emissions through planning and policies has multiple co-benefits for equity and resource protection.

Read more about regional transportation as a [\*\*mitigation opportunity\*\*](#) on page 35. Priority actions are described in [\*\*Part III\*\*](#) on page 58.

#### Goals for Regional Transportation to Reduce Single Occupancy Vehicle Miles

1. By 2025, the number of gas-powered single occupancy vehicle trips across the Gorge decreases from 2022 level. This goal will be supported by transit, shuttle, and parking solutions.
2. From 2022-2025, transit ridership increases each year.

**Strategy 1:** Leverage and build partnerships to reduce transportation-related emissions.

**Strategy 2:** Reduce congestion and improve traffic efficiency.

**Strategy 3:** Promote regional connected bike/pedestrian/multi-modal transportation.

#### Action Example:

- Collaborate with regional partners, bringing solutions, funding, and resources to the Gorge.

#### Action Example:

- Support implementation of regional plans to relieve congestion on Gorge highways.

#### Action Example:

- Increase multimodal connections.

### How will we measure success?

We will track our actions in collaboration with partners responsible for transportation (ODOT and WSDOT, recreation site managers, and transit operators). Measuring success will require partnership with those who can estimate emissions.



## EV Infrastructure

Transportation emissions are far and away the largest source of GHG emissions in the Gorge, and in Oregon and Washington. Nationally and globally, a transition away from fossil fuels is a key climate mitigation strategy. Several decision-support tools and funding sources are ramping up now to rapidly increase charging in the region.

Read more about EV infrastructure as a [mitigation opportunity](#) on page 38. EV priority actions are described in [Part III](#) on page 60.

### Goals for EV Infrastructure

1. By 2025, public direct current (DC) fast charging is available at least every 25 miles along I-84 or SR-14, and 50% of Urban Areas have public Level 2 or DC fast charging stations.
2. By 2025, the Gorge has a strategy for the desired locations and types of charging stations, and partnerships in place to implement them by 2030.

**Strategy 1:** Urge inclusive and proactive regional EV planning.

**Strategy 2:** Support incentives and reduce barriers to EV charging stations.

#### Action Examples:

- Create a regional strategy for the locations and types of charging facilities in the Gorge.
- Support pilot projects and innovation to reduce fossil fuel and hydroelectric power draw from EVs.

#### Action Example:

- Develop policy options and partnerships to accelerate EV infrastructure in the Gorge.

### How will we measure success?

We will track the number of charging stations using public data such as PlugShare and the Alternative Fuels Data Center.



## Carbon Sequestration in Natural and Working Lands

Carbon sequestration is an important component of climate change mitigation, particularly in Northwest forests. This relates directly to another priority, reducing fire risk, addressed on the next page. Carbon is stored in plants, roots, and soils on all natural and working lands, including those high climate resilient areas described earlier. Actions contributing to related adaptation priorities will help protect carbon sequestration while we are in an information-gathering and goal-setting stage for carbon sequestration actions and targets specific to different land cover types and habitats.

Read more about carbon sequestration as a [mitigation opportunity](#) on page 40. Carbon sequestration priority actions are described in [Part III](#) on page 61.

### Goal for Carbon Sequestration

By 2030, the Commission has measurable, time-bound goals for enhancing carbon sequestration on natural and working lands, with associated strategies and actions.

**Strategy 1:** Develop policy and mitigation standards to retain and enhance carbon sequestration in forests.

**Strategy 2:** Generate decision support tools.

**Strategy 3:** Promote practices that store carbon in soils, plants, and wetlands.

#### Action Example:

- Develop policy options to accelerate forest health and maintain carbon sequestration.

#### Action Example:

- Establish baseline information and data-driven goals for carbon sequestration on natural and working lands.

#### Action Example:

- Support private lands stewardship and forest collaboratives to improve carbon sequestration.

### How will we measure success?

As we develop baseline information about current and potential carbon sequestration of different land cover types and habitats, we will measure success by extent of lands protected and enhanced. Our initial focus will be on forested lands as a land-based carbon sequestration opportunity in the NSA.



## Fire Risk

Western states have seen exponential increases in the length of fire seasons and the size and frequency of fires in recent years. In the NSA, nearly all lands are considered to be in the wildland-urban interface where human developments are at elevated risk. The Eagle Creek Fire of 2017 demonstrated some of the multi-faceted implications of large, severe fires, including smoke and health impacts, immediate and sustained economic impacts, and the challenges of enforcing closures of recreation areas that were unsafe post-fire. The Gorge Commission recently joined the Washington Fire Adapted Communities Learning Network and will leverage state and national resources to advance our work. Read more about fire risk as a [\*\*mitigation opportunity\*\*](#) on page 42. Priority actions are in [\*\*Part III\*\*](#) on page 63.

### Goals for Fire Risk

1. By 2025, combined efforts on public and private lands in the NSA result in at least 2,200 acres of fuels reduction treatments. Fuels reduction includes thinning encroached or overstocked stands and prescribed burning. With support from the Fire Adapted Communities Learning Network and multiple partners, the Commission will set long-term acreage targets based on forest types, Land Use Designations, and other considerations.
2. By 2030, at least six community-based groups in the NSA are leading community fire adaptation to prepare for, respond to, and recover from wildfire.

**Strategy 1:** Support private landowners to reduce fire risk.

**Strategy 2:** Coordinate with partners to advance forest health and reduce fire risk across all lands.

**Strategy 3:** Develop decision support tools to inform policy updates and plan implementation.

#### Action Examples:

- Develop policy options to accelerate private forest health projects.
- Promote Firewise principles.

#### Action Examples:

- Support forest health treatments and improve outcomes of forest practices.
- Encourage procedures to restrict forest uses under high risk conditions to reduce fire risk.

#### Action Example:

- Track wildfire and fuels treatments to help prioritize policies and restoration work to reduce fire risk across the NSA.

## How will we measure success?

We will coordinate with agencies to estimate progress toward the goal of reduced fire risk and to refine goals for future years. The Commission will track fuels reduction projects through our Vital Sign Indicators monitoring effort (see Part IV for more on VSI).

## Equity and Inclusive Climate Action Work

As we prioritize the natural systems upon which we depend, we also prioritize our communities and strengthening the relationships that make us resilient together. Equity and inclusive community engagement are priorities that apply to adaptation and mitigation in the Action Plan.

An important principle throughout the Action Plan is to engage, learn from, and work on behalf of all people who are affected by climate change in the NSA, including those who have been historically excluded from land use planning decisions in the region. We have established goals, strategies, actions, and progress measures to guide us in these initial years of climate change action. Priority actions for inclusive climate work are in [Part III](#) on page 49.

### Initial Goal for Inclusive Climate Action Work

By 2025, the Commission has completed a comprehensive Diversity, Equity, and Inclusion Plan with specific, measurable, and timebound goals to advance climate equity.

**Strategy:** Engage diverse communities and partners to plan for climate change and implement adaptation and mitigation actions.

#### Action Examples:

- Review policies and procedures to improve outcomes for people who are most vulnerable to climate change.
- Pilot a Climate Stewards Program to educate and activate local leaders in climate change action.
- Engage youth, Tribal Councils, Latino/Hispanic and Spanish speaking community members, and other immigrant communities in the NSA to advance adaptation and mitigation actions.

## How will we measure success?

While we work toward detailed equity strategies and actions, we will track progress toward inclusivity through public engagement activities that meet the needs of diverse community members, new relationships, and Commission participation in DEI learning opportunities.



Throughout the CCAP, you will see this icon to indicate an **opportunity to promote equity**. This icon simply helps to highlight a few of the clearest connections between the Commission's work or influence and equity outcomes. Among the topics with the greatest potential for improving equity

outcomes are: Tribal Treaty Rights and culturally important plants, nature-based tourism, agricultural uses and products, and regional transportation.

## How to Stay Engaged with the Climate Change Action Plan

You can find the latest on the Commission's Climate Change Action Plan on our website:  
<http://www.gorgecommission.org/initiatives/climate-change>.

Here's how the Climate Change Action Plan is organized:



## Partnering and Volunteering

We welcome interested individuals and organizations to reach out to Commission staff to find out more. As we implement the Action Plan, staff will share opportunities to work together through our website and during regular Commission meetings.

The Commission meets via Zoom on the second Tuesday of every month. All meetings are open to the public.

## Table of Contents

<b>Land Acknowledgement and Support of Tribal Treaty Rights .....</b>	<b>iii</b>
<b>Letter from the Columbia River Gorge Commission .....</b>	<b>iv</b>
<b>Acknowledgements.....</b>	<b>v</b>
<b>Key Abbreviations and Definitions .....</b>	<b>vii</b>
<b>Need for Climate Action in the National Scenic Area .....</b>	<b>1</b>
<b>PART I: Climate Change Adaptation in the National Scenic Area.....</b>	<b>8</b>
A. Climate Change Adaptation in the National Scenic Area .....	9
B. Climate Change Vulnerability Snapshots.....	13
Ecosystems and Natural Resources .....	14
Human Well-Being .....	21
C. Climate Change Hazards and Risks.....	31
<b>PART II: Climate Change Mitigation in the National Scenic Area.....</b>	<b>33</b>
A. Need for Mitigation and the Commission's Role.....	34
B. Climate Change Mitigation Opportunity Areas .....	35
1. Mitigation Opportunity: Reducing Transportation-related Emissions.....	35
2. Mitigation Opportunity: Reducing Agency Emissions.....	40
3. Mitigation Opportunity: Protecting and Enhancing Carbon Storage in Forests, Grasslands, Agricultural Lands, and Wetlands.....	40
<b>PART III: Commission Priority Strategies and Actions .....</b>	<b>44</b>
A. Overview .....	45
B. Prioritization Criteria.....	45
C. Prioritization Results: Adaptation and Mitigation Priority Topics.....	46
D. Priority Actions.....	47
1. Overall Climate Action Approach .....	48
2. Land and Water Adaptation Priorities .....	51
3. GHG Mitigation Priorities .....	58
E. Potential Future Actions .....	65
1. Overall Climate Action .....	65
2. Adaptation.....	65
3. Mitigation.....	68
<b>PART IV: Monitoring Action Plan Progress .....</b>	<b>69</b>

A. Framework for Reviewing and Updating the Action Plan .....	70
B. Monitoring Progress .....	70
C. Summary Tables – Monitoring Climate Change Action Priorities .....	73
D. A Path to Resilient Landscapes and Communities .....	82
<b>APPENDIX: High Climate Resilient Areas .....</b>	<b>83</b>
A. Overview .....	83
B. Definitions .....	83
C. Background and Methods .....	83
D. List of 32 High Climate Resilient Areas .....	85
<b>Information Reviewed to Create this Action Plan.....</b>	<b>86</b>
<b>Other Climate Change Plans for the Gorge Region.....</b>	<b>89</b>

# Land Acknowledgement and Support of Tribal Treaty Rights

The Gorge Commission acknowledges and honors that the Columbia River Gorge National Scenic Area is located within the ancestral territories of Indigenous peoples who have protected these lands and waters since time immemorial. We also honor the sovereignty and role of the four Columbia River Treaty Tribes in taking care of these lands and waters today—the Confederated Tribes of Warm Springs, the Confederated Tribes and Bands of the Yakama Nation, the Confederated Tribes of the Umatilla Indian Reservation, and the Nez Perce Tribe.



*Photo by Peter Marbach*

We thank members and staff from each of the Treaty Tribes who have offered insights and ideas on climate change and Tribal sovereignty from holistic perspectives. Water, wildlife, plants, and natural systems have been resilient for millennia, in part through intentional stewardship by Indigenous people. Colonization and western development have created current conditions. The continued systemic suppression of Indigenous land practices exacerbates climate change impacts on lands and waters in this region.

The Gorge Commission is committed to supporting and implementing the priorities and initiatives that the four Columbia River Treaty Tribes are taking on reservation lands, on ceded lands, and beyond. A few of the strategies we seek to support through work with Treaty Tribes include provisioning access to lands and resources, managing water and floods with natural and created wetlands, and managing fuels, plants, and wildlife with fire.

# **Letter from the Columbia River Gorge Commission**

Climate change is one of the defining challenges of this decade for society, as it will affect every sector of the economy, every corner of society, and every public policy to varying degrees.

Therefore, it came as no surprise that when updating the National Scenic Area Management Plan, climate change was identified as the most significant threat to the future health of the National Scenic Area (NSA) and that to varying degrees climate change was already impacting parts of the NSA as evidenced by:

- Increased severity and frequency of wildfires,
- Increased vulnerability of culturally important resources, and
- Changes in water flow and temperature.

The development of this Climate Change Action Plan provides both a framework and guide for the Commission's journey, with appropriate government and community support, to build resilience within the NSA and region.

Recognized for its scenic, cultural, natural, and recreational values locally, regionally, nationally, and internationally, we need to protect the area not just for future generations, but also for the health of local economies, ecosystems, and cultural connections that are dependent upon the NSA.

This will involve making changes in how the NSA is managed so the area is more resilient to the threat of increased temperatures, changing rainfall patterns, and greater climate variability.

Addressing the multitude of physical impacts and transitional risks of climate change is not something the Commission can do alone: it requires a sustained effort from all of us. To be successful, all individuals, Treaty Tribes, organizations, and governments that have an interest in the NSA must act strategically and together to immediately take steps that will help the NSA natural systems, communities, and economies to adapt.

This is of critical significance as research has already indicated that apart from physical impacts to natural resources, those that rely upon our natural resources for economic and traditional activities, such as tourism, fishing, and agriculture, as well as communities of color and low to moderate income individuals, are likely to be adversely impacted as society transitions to a net zero emissions environment.

More importantly, as society moves along its pathway to net zero emissions, such actions need to be institutionalized into the daily way we all go about our lives as the effects of climate change are likely to be experienced for decades.

As new science and learnings from our actions become available, it will be necessary to periodically review and update the Climate Change Action Plan. Our Vital Sign Indicators program will play a key role in this by alerting us to how successful our actions are in building resiliency or whether there is need to chart a different course of action to maintain the universal values of the NSA for everyone.

Sincerely,

Robin Grimwade, Commission Chair

Pah-tu Pitt, Commission Vice Chair

# Acknowledgements

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*Photo by Peter Marbach*

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# Key Abbreviations and Definitions

## Key Abbreviations

**EPA:** Environmental Protection Agency

**EVs:** Electric vehicles are vehicles that derive all or part of their power from electricity.

**GHG:** Greenhouse gases are heat-trapping gases that warm the atmosphere, such as carbon dioxide, methane, and nitrous oxide.

**IPCC:** Intergovernmental Panel on Climate Change

**MTCO2e:** Metric tons of carbon dioxide equivalent is a common unit of measurement for greenhouse gases that includes consideration of major greenhouse gases, including carbon dioxide (CO<sub>2</sub>), methane (CH<sub>4</sub>), and nitrous oxide (N<sub>2</sub>O).

**NSA:** Columbia River Gorge National Scenic Area

**VMT:** Vehicle miles traveled is a metric used in transportation planning to measure the cumulative miles traveled by all vehicles in a geographic region over a given time period.

## Key Definitions

**Adaptation:** In human systems, the process of adjustment to actual or expected climate and its effects, in order to moderate harm or exploit beneficial opportunities. In natural systems, the process of adjustment to actual climate and its effects; human intervention may facilitate adjustment to expected climate (IPCC).

**Adaptive Capacity:** The ability of a system, population, or resource to adjust to, or moderate, potential damages caused by climate-related hazards to preserve or enhance functionality.

**Agritourism:** Visiting a working farm or any agricultural, horticultural, or agribusiness operation for enjoyment, education, or active involvement in the activities of the farm or operation (e.g., u-pick, farm tours, wine tasting, etc.).

**Carbon sequestration:** a natural or artificial process by which carbon dioxide is removed from the atmosphere and held in solid or liquid form.

**Climate Equity:** Ensuring that the people and communities who are least culpable in the warming of the planet, and most vulnerable to the impacts of climate change, do not suffer disproportionately as a result of historical injustice and disinvestment (Resources Legacy Fund, Climate Justice Working Group).

**Equity:** Acknowledges that not all people, or all communities, are starting from the same place due to historic and current systems of oppression. Equity is the effort to provide different levels of support based on an individual's or group's needs to achieve fairness in outcomes. Equity actionably empowers communities most affected by systemic oppression and requires the

redistribution of resources, power, and opportunity to those communities (State of Oregon, Office of the Governor).

**Enhancement:** A human activity that improves one or more ecological functions of an existing sensitive area.

**First Foods:** Each of the four Columbia River Treaty Tribes has a different way of naming and describing these. Generally speaking, First Foods are the water, plants, and animals who, in origin stories, promised to take care of the people. The first peoples in turn promised to take care of these First Foods. Some examples that are emphasized in this Action Plan include water, salmon, deer and elk, roots, and berries.

**Green infrastructure:** An approach to water management that emphasizes conservation and protects local watersheds by filtering runoff.

**Hazards:** Events or occurrences that have the potential to cause harm to people, assets, services, or ecosystems.

**Integrated Pest Management (IPM):** The careful consideration of all available pest control techniques and subsequent integration of appropriate measures that discourage pest populations. IPM keeps pesticides and other interventions to levels that are economically justified and minimizes risks to human health and the environment. IPM can also be used to manage invasive species.

**Invasive species:** Non-native plant or animal species that out-compete or displace native species, causing economic, environmental, or human harm.

**Low Impact Development (LID):** Systems and practices that use or mimic natural processes that result in the infiltration, evapotranspiration, or use of stormwater in order to protect water quality and associated aquatic habitat (EPA).

**Mitigation:** A human intervention to reduce the sources or enhance the sinks of greenhouse gases (IPCC).

**Natural Climate Solutions:** Conservation, restoration, and improved land management actions that increase carbon storage and/or avoid greenhouse gas emissions in forests, wetlands, grasslands, and agricultural lands.

**Regenerative agriculture:** Farming and grazing practices that, among other benefits, mitigate climate change by rebuilding soil organic matter and restoring degraded soil biodiversity, reducing atmospheric carbon, and improving the water cycle.

**Resilience:** The ability of a social or ecological system to absorb disturbances while retaining the same basic structure and ways of functioning, the capacity of self-organization, and the capacity to adapt to stress and change (IPCC).

**Risk:** The potential for adverse consequences for human or ecological systems, recognizing the diversity of values and objectives associated with such systems. In the context of climate change,

risks can arise from potential impacts of climate change as well as human responses to climate change (IPCC).

**Sensitivity:** The degree to which a system, population, or resource is affected by climate impacts or changing climate conditions.

**Vulnerability:** The predisposition or tendency of an asset to be adversely affected by hazards.

# **Need for Climate Action in the National Scenic Area**

## **Urgency and Importance**

Climate change poses wide-reaching, rapidly progressing impacts on the people, land, water, and resources of the Columbia River Gorge. The latest Intergovernmental Panel on Climate Change (IPCC) report released in 2020 emphasizes the role of land and land use in climate change, noting the obvious, yet fundamental truth: “Land provides the principal basis for human livelihoods and well-being, including the supply of food, freshwater and multiple other ecosystem services, as well as biodiversity.”

The Columbia River Gorge Commission (Commission) has the authority and imperative to manage land and land uses in the National Scenic Area (NSA) for the protection of scenic, natural, cultural, and recreation resources, and Gorge economies, in the face of accelerating climate change. The Commission is addressing climate change because we have an important regional role to play in a unique and treasured place, where coordinated actions across jurisdiction are necessary.

**The National Scenic Area Act identifies two purposes:**

To establish a national scenic area to protect and provide for the enhancement of the scenic, cultural, recreational, and natural resources of the Columbia River Gorge; and

To protect and support the economy of the Columbia River Gorge area by encouraging growth to occur in existing urban areas and by allowing future economic development in a manner that is consistent with the first purpose.

## **Columbia River Gorge National Scenic Area Landscape Context**

The NSA spans 252,000 acres along 80 miles of the Columbia River in north-central Oregon and south-central Washington. Although a compact geographic area, the NSA contains both vertical and east-west gradients that support a diversity of flora, fauna, and human cultures. Stewards of the Gorge include the Tribes who have lived in this area for millennia, government entities that manage lands and resources, families and individuals who work the land to produce forest and agricultural products, and dozens of organizations and agencies inside and around the NSA with diverse interests and responsibilities. Resources, people, and economies flow across boundaries in this unique landscape.

The National Scenic Area Act formed the Columbia River Gorge Commission as an interstate compact with Oregon and Washington to co-manage the NSA with the USDA Forest Service. This governance structure provides the Commission with unique land use authorities to protect and enhance scenic, cultural, natural, and recreation resources. In the face of a changing climate, the Commission must address climate change impacts to the resources it is charged with protecting in order to achieve its mandate.

## The Management Plan for the Columbia River Gorge National Scenic Area

The Management Plan for the Columbia River Gorge National Scenic Area establishes goals and policies for resource protection in the NSA. Provisions in the Management Plan provide strong protections for ecosystems and biodiversity, acknowledging threats from land uses and development. However, the original Management Plan did not acknowledge climate change or the magnitude and speed of climate change impacts to NSA resources and communities.

In 2020, the Commission and USDA Forest Service completed its decennial review and revision of the Management Plan. Throughout the process, members of the public of all ages from across the Gorge and various organizations urged the Commission to develop climate change policies. Recognizing the need to explicitly address climate change in the revised Management Plan, the Commission added a new climate change chapter that prioritizes building climate change resiliency in the NSA and reducing greenhouse gas emissions in the region.

The Climate Change Action Plan (CCAP) identifies actions that support potential Management Plan policy changes; implementation guidance and best management practices; partnerships and support for other efforts; and long-term monitoring and information sharing at a regional level. The graphic below illustrates how any policy options developed from the Action Plan must go through a public process as part of Management Plan revision to take effect as new policies. This example focuses on streamside vegetation policy options that support the Cold Water Refuge Streams and Riparian Habitats adaptation priority in this Action Plan.



*How the Climate Change Action Plan Informs Potential Policy Changes in the Management Plan (Streamside Vegetation Policy Example)*

In addition to the Management Plan, this CCAP supplements other federal, state, local, and Tribal plans and incorporates emerging information from new plans to the greatest extent possible. A list of related plans is included in “Other Climate Change Plans for the Gorge Region” at the end of this document.

**We heard from you!**  
**These public comments on Gorge 2020 shape the CCAP:**

**Ecosystems:** Protect and enhance wetlands, ponds, lakes, water quality and quantity, riparian vegetation, cold water habitat, upland vegetation, and open space.

**Fish and wildlife:** Protect climate sensitive salmon, lamprey, western pond turtles, and pika.

**Transportation:** Establish a common regional vision for integrated transportation throughout the Gorge. Focus on equitable transit and relieving congestion. Integrate climate goals with regional safety, connectivity, livability/workability, and pollution reduction goals.

**Agriculture:** Share knowledge and encourage farm practices that reduce synthetic chemicals, store carbon, promote soil health, and enhance native grasses and riparian plants.

## **Record-breaking Conditions are Becoming the Norm**

The Fourth National Climate Assessment reported that conditions in the Pacific Northwest during 2015 were likely to become a “new normal” for the region. Extremes that summer included average temperatures 3.4°F above normal, drought declarations in 24 counties, and a record-breaking fire season with 1.6 million acres burned. Winter temperatures were 6.2°F above normal, with snowpack at the lowest recorded levels for the region. These factors affected Tribal fishing and salmon populations, farmers and irrigation, recreation opportunities, and much more (Wozniak 2018).

Ice storms and landslides in Skamania County during February 2017, along with several other extreme weather events that month, prompted Washington Governor Jay Inslee to request federal emergency funds from then President Trump (Inslee 2017).

In late summer 2017, the Eagle Creek Fire burned 50,000 acres in Oregon, and windborne embers ignited across the river in Washington. Due to weather conditions and rugged terrain, the fire burned for 3 months before firefighters achieved containment (Travel Oregon 2018).

During the summer of 2021, the Pacific Northwest experienced unprecedented heat waves. Health authorities in Oregon and Washington estimated a death toll of at least 200 people by mid-July from heat effects. Those most affected included farm workers and other laborers, the elderly, and those with underlying health conditions.

These extremes help to focus our attention on the urgency and dangers of climate change. Equally important are gradual and not-so-gradual **climate-related trends**. Here are just a few:

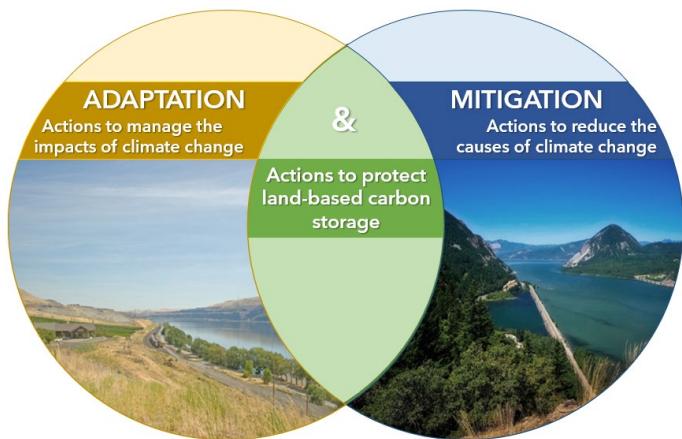
- Water temperatures are rising in the Columbia River, and Chinook and sockeye salmon runs are trending earlier year after year.

- Changing and narrowing plant bloom times and earlier spring green-up are affecting rare and culturally important plants, agricultural crops, and wildlife.
- Conditions increasingly favor non-native, invasive species, especially grassland plants and aquatic species.
- Drying conditions, along with development in the wildland-urban interface, mean that much of the Gorge is at high fire risk.
- Gradual shifts in vegetation and water features affect scenic resources, as described by Landscape Setting descriptions in the Management Plan.
- Increasing visitation and local recreation use, along with longer shoulder seasons, raise the potential for disturbance and degradation of climate sensitive habitats and species.
- Continuing fragmentation of intact natural landscapes from human development and activity add stress to climate sensitive species.

## CCAP Approach and Scope

The CCAP takes an integrated approach to building **resilience** in the face of climate change. Both adaptation and mitigation actions are needed.

**Resilience** is “the ability of a social or ecological system to absorb disturbances while retaining the same basic structure and ways of functioning, the capacity of self-organization, and the capacity to adapt to stress and change.”



*Adaptation and mitigation are important components of the CCAP*

The Commission and Forest Service share a commitment to building climate change resilience for the scenic, natural, cultural, and recreation resources we protect and enhance. As a regional entity, the Commission can also support local communities and the larger area in building resilience to the impacts of climate change while addressing the drivers of climate change.

Two overarching approaches guide our climate work:

**Adaptation:** Build resilience and adapt to climate change by protecting resilient lands and addressing the most pressing impacts on natural, scenic, cultural, and recreation resources, and the economic vitality of NSA communities.

**Mitigation:** Mitigate climate change by reducing greenhouse gas (GHG) emissions and protecting and enhancing carbon sequestration in the NSA.

The CCAP gives direction to staff and Commissioners to implement priority adaptation and mitigation actions through 2025. It also provides foundational information about the impacts that climate change has on the scenic, natural, cultural, and recreation resources and values in the National Scenic Area and reflects our best understanding of the wide array of adaptation and

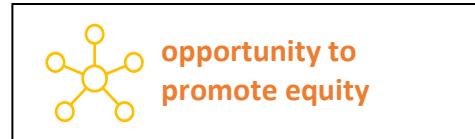
mitigation activities we can work toward in the future. The CCAP is intended to be revisited often, updated as needed, and maintained as a “living document” and management tool.

## **Equity in Climate Adaptation and Mitigation**

The worst effects of climate change are disproportionately experienced by communities of color, Tribal communities, rural communities, and those who rely upon natural-resource economies (State of Oregon Climate Equity Blueprint 2021). Many of these communities historically have been excluded from land use decisions in the region. We begin to address these historical and ongoing inequities by exploring actions that would proactively engage voices we do not hear often in our agency, including BIPOC residents, workers, and visitors.

Staff has focused this first phase of developing a CCAP on learning and listening to understand ways we can intentionally address the impacts our actions have on all people who value the NSA or are affected by the Commission’s decisions. Through our agency-wide Diversity, Equity, and Inclusion (DEI) initiative, we are actively seeking to educate ourselves, build relationships and foster communication with community members, and expand our perspectives about the work we do and how we can better serve the people who live in and spend time in the NSA. Social and economic resilience are important outcomes we hope to achieve through climate change action planning, informed by our DEI efforts.

Throughout the CCAP, you will see this icon to indicate an **opportunity to promote equity**. Equity is an important consideration for all areas of climate change efforts. This icon simply helps to highlight a few of the clearest connections between the Commission’s work or influence and equity outcomes. Among the topics with the greatest potential for improving equity outcomes are: Tribal Treaty Rights and culturally important plants, nature-based tourism, agricultural uses and products, and regional transportation, including transit.



## **Tribal Sovereignty and Leadership in Climate Adaptation**

Recognizing the sovereignty of Tribal nations and the reserved Treaty Rights of the four Columbia River Treaty Tribes includes working toward the climate change priorities of those who have lived sustainably with the land for thousands of years, guided by deep commitment to steward the water, land, plants, and animals that sustain human life. Indigenous people are often deeply experiencing the impacts of climate change and have important knowledge about ecological and community resilience. We look to their knowledge and adaptation strategies to inform our actions and are pursuing government-to-government opportunities to work with Treaty Tribes on climate change action. Throughout the action plan, we identify opportunities to uphold Tribal Treaty rights as a key priority and emphasis for climate change action.

## **Integrating New Information and Adjusting Priorities: Vital Sign Indicators Program**

Primarily through the Vital Sign Indicators (VSI) program, and by partnering with others to integrate science and monitoring into our decision making, the Commission will continue learning, implementing climate actions, and evaluating our impact. In partnership with the USDA Forest Service, the Commission employs the VSI program to evaluate the long-term health of scenic,

natural, cultural, and recreation resources, and local economies, of the National Scenic Area. Vital Sign Indicators are high-level measures that guide assessment of progress toward Management Plan goals. VSI supports CCAP actions in these ways:

- Filling key information gaps about water resources, rare species, and priority habitats.
- Learning about the impacts of climate change on resources and communities.
- Assessing progress toward goals for climate change priorities.

Examples of climate-focused Vital Sign Indicators include temperature and flow in streams providing cold water refuge habitat for migrating salmon and steelhead and distribution of wildfire and fuels reduction treatments on National Forest System lands in the NSA. The CCAP is designed to be regularly updated to incorporate new information and to reassess priorities to address emerging concerns. The Commission intends to re-set priority actions for staff and Commissioners every 2-5 years, as we check in on our progress and evaluate outcomes.



Source: [www.critfc.org](http://www.critfc.org)

### Monitoring Partnerships

Work is underway with the EPA, WA Department of Ecology, OR Department of Environmental Quality, USDA Forest Service, Columbia River Inter-Tribal Fish Commission, and other partners to create a Cold Water Refuges monitoring network across the National Scenic Area. Together, the Gorge Commission and partners can use stream temperature and flow data to inform a variety of habitat protection strategies including stream restoration, land use policy, and voluntary landowner stream enhancement projects.

**Part IV** of this Action Plan describes how we will track progress and adapt the action plan to address evolving needs and opportunities. More details on how Vital Sign Indicators connect with CCAP actions are included here.

### Structure of the CCAP and How to Use the Action Plan

The CCAP is organized in four sections:

Part I synthesizes information from several sources to describe how vulnerable and adaptive key resources in the NSA are to climate change.

Part II explores opportunities and options for mitigating climate change by reducing greenhouse gas emissions and storing carbon.

Part III identifies specific priority actions that staff and Commissioners intend to pursue from 2022-2025, based on established criteria. It also includes potential future actions that can be pursued as capacity and funding allow, or as priorities shift in the future.

Part IV provides a framework for tracking progress and ensuring that new information is regularly incorporated into the CCAP to inform future priorities.

# **PART I: Climate Change Adaptation in the National Scenic Area**

**Final Plan [final copy edit to be completed]**  
Adopted DATE, 2022

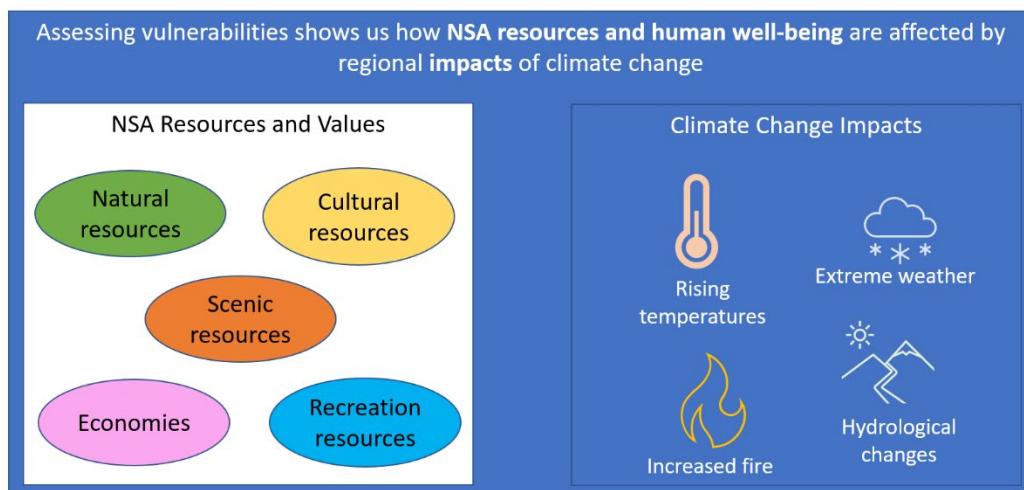
## A. Climate Change Adaptation in the National Scenic Area

The National Scenic Area is home to incredible biodiversity, cultural diversity, and diversity in land uses and activities. The adaptation focus of the CCAP addresses the most pressing impacts of climate change on natural, scenic, cultural, and recreation resources, and the economic vitality of NSA communities. We began by assessing climate change vulnerabilities for the resources and values protected in the National Scenic Area. Described on the next page, these include **ecosystems and natural resources** and aspects of **human well-being** that rely upon natural resources (e.g., cultures, economies, local communities, and recreation). Resources and values in the CCAP reflect the Commission's responsibilities and Management Plan goals.

Economic impacts from climate change are far reaching and interconnected with many protected resources and land uses in the NSA. In this section, these impacts are addressed within the context of specific topics below including Tribal Treaty Rights and culturally important plants; nature-based tourism; agricultural uses and products; and forestry and forest products.

### Resources and Values Reviewed for Climate Change Adaptation

The table on the following page highlights the resources and values we considered in our assessment of climate change vulnerabilities, reflecting the two purposes of the NSA Act and the Management Plan. The vulnerability snapshots in the next section describe only those resources with medium, high, or very high rankings. Snapshots are one of the key criteria we used to select climate change adaptation priority topics and actions with greatest potential impact, in **Part III** of the CCAP.



*Approach to assessing climate change adaptation needs and opportunities in the NSA*

## **Ecosystems and Natural Resources**

### Priority Habitats protected by the Management Plan

- Water-related habitats: Riparian/streams, wetlands
- Forests: Aspen, old-growth, Oregon white oak woodlands, coniferous forests
- Other terrestrial habitats: Grasslands, shrub-steppe, dunes, winter range for deer and elk
- Habitat sites and features: Caves, snags and logs, talus, cliffs

### Other natural resources protected in the Management Plan

- Rare and endemic plants
- Fish species requiring cold water refuge habitat
- Sensitive wildlife species: Western pond turtle, pika

## **Human Well-Being**

### Cultural Resources (see also natural resources)

- Tribal Treaty Rights including culturally important plants
- Cultural sites: Historic and archaeological sites
- Cultural traditions and ways of life

### Scenic Resources

- Air quality and haze
- Scenic views from Key Viewing Areas

### Recreation Resources

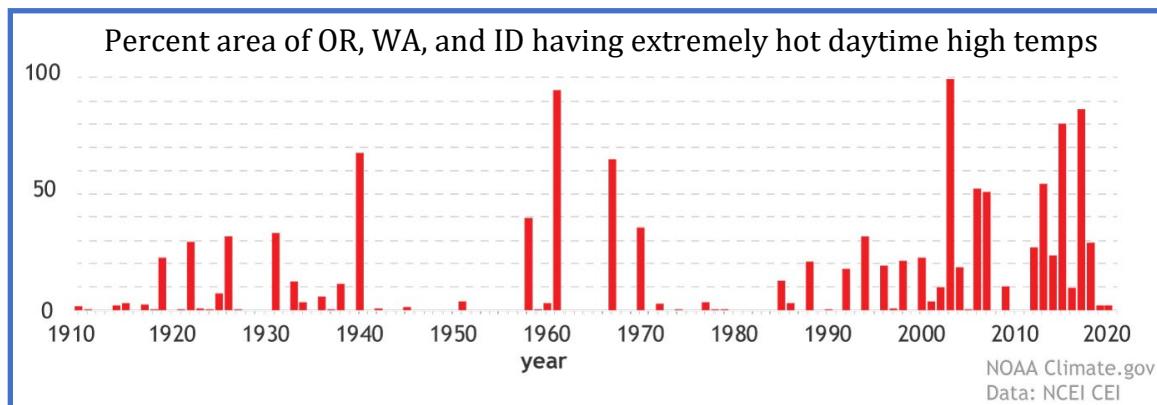
- Recreation opportunities, access, experience: warm-weather activities, snow-based activities, wildlife-based activities, water activities, forest products and traditional gathering
- Recreation infrastructure

### Other key assets and values affected by climate change

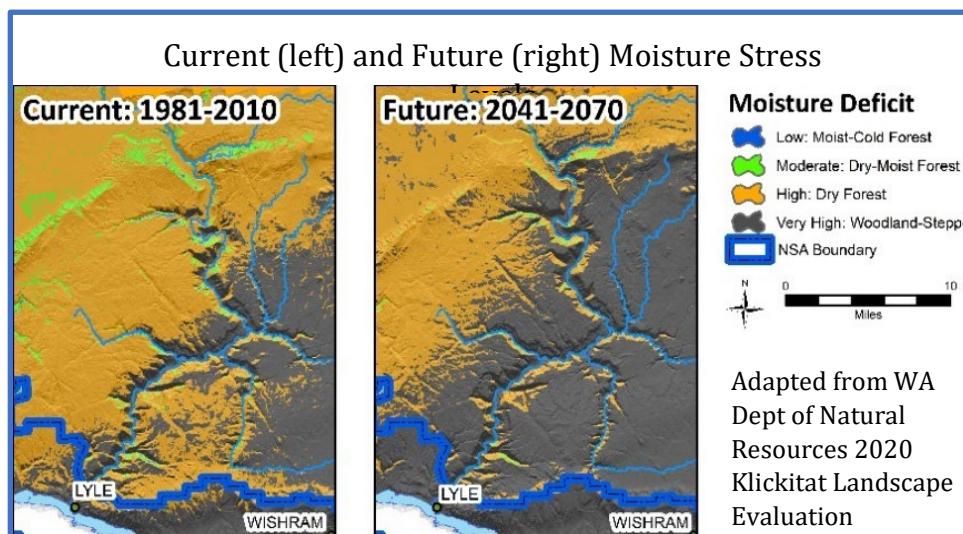
- Nature-based tourism
- Public and private infrastructure
- Agricultural uses and products
- Forest uses and forest products
- Livability and workability (particularly related to heat)

## Major Climate Stressors in the Region Requiring Adaptation

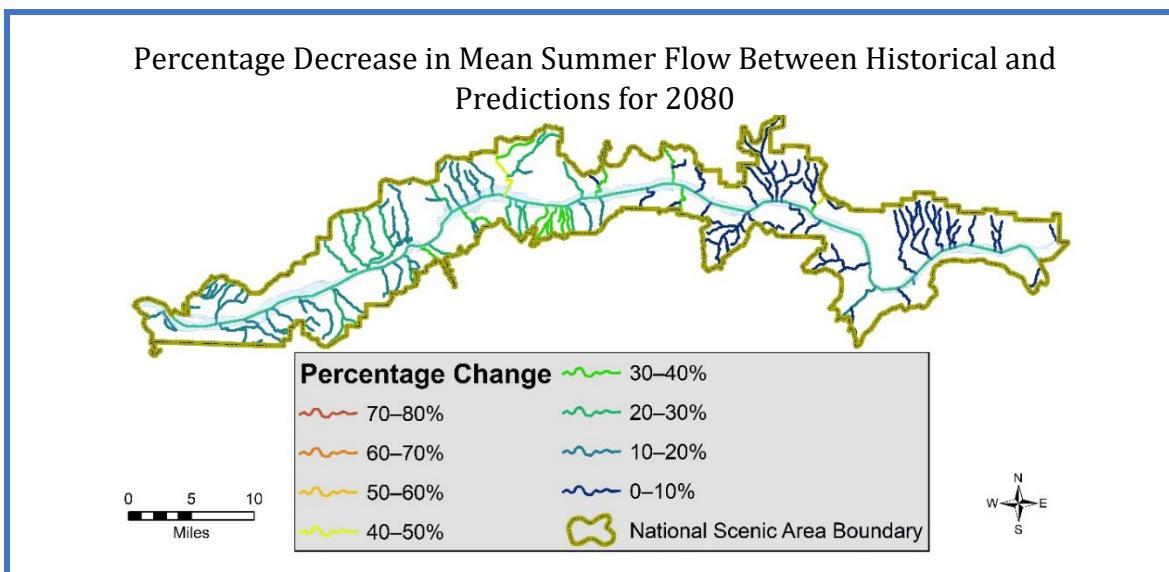
### Rising air and water temperatures



### Frequent and sustained drought



### Reduced and flashier stream flows



## Vulnerability Assessment Methods

For each resource or value, we describe sensitivity to climate changes, and the adaptive capacity, or ability to handle climate changes. (Note: For readability, gold color text, rather than bright yellow shown in the graphic below, is used for “Medium” ratings throughout this section.)

### Step 1: Assign a qualitative sensitivity score

**Sensitivity** is the degree to which a system, population, or resource is affected by climate impacts or changing climate conditions. Examples:

**High:** *Complete failure of resource or habitat function*

**Medium:** *Diminished health or function of resource*

**Low:** *Little to no impact*

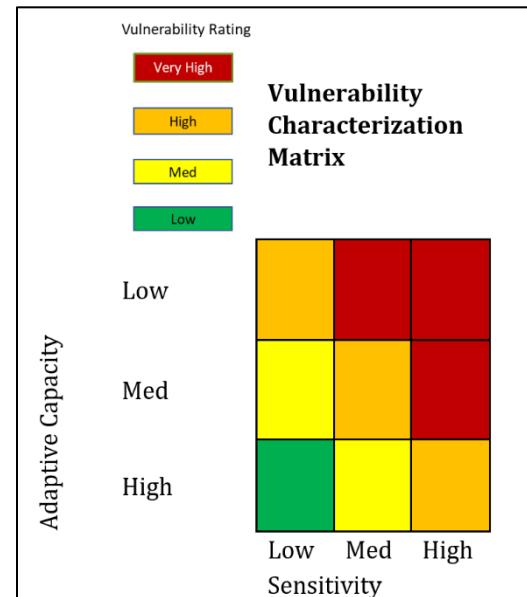
### Step 2: Assign a qualitative adaptive capacity score

**Adaptive Capacity** is the ability of a system, population, or resource to adjust to, or moderate, potential damages caused by climate-related impacts to preserve or enhance functionality.

**Low:** *Are there barriers that prohibit adaptation? Is the rate of climate change expected to be greater than the pace of adaptation?*

**Medium:** *Are there sufficient efforts underway to address climate impacts on this resource?*

**High:** *Can the resource accommodate changes naturally?*



### Step 3: Determine the vulnerability using the matrix

**Vulnerability** is the predisposition or tendency of an asset to be adversely affected by impacts. To assess vulnerability to climate change, we ranked sensitivity and adaptive capacity of protected resources and values in the NSA. Vulnerability is the combination of sensitivity and adaptive capacity from **Very High** to **Low**.

## B. Climate Change Vulnerability Snapshots

The rankings and narratives below are “snapshots” of resource vulnerabilities, based on sensitivity and adaptive capacity. This section focuses on resources and values with high climate change vulnerability rankings; it does not describe all resources we reviewed. Some of the descriptions include non-climate stressors that exacerbate sensitivity to climate change impacts or hinder natural adaptation to those impacts. Economic impacts are considered throughout, and are specifically addressed for Tribal Treaty Rights and culturally important plants; nature-based tourism; agricultural uses and products; and forestry and forest products.

### Vulnerability Data

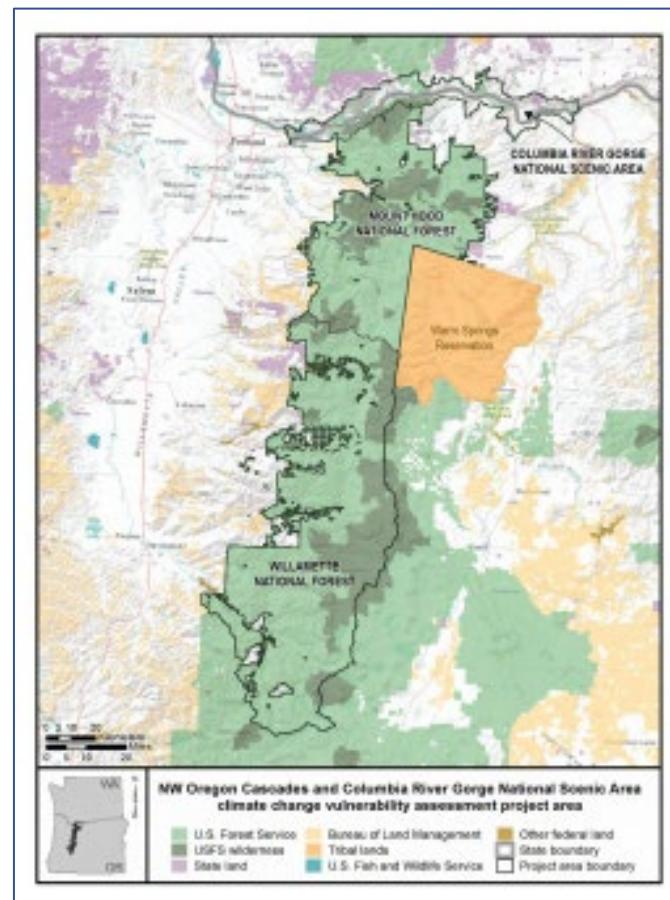
Snapshots incorporate findings of the **Forest Service climate change vulnerability assessment for the Columbia River Gorge National Scenic Area, Mt. Hood National Forest, and Willamette National Forest** (Halofsky et al. 2022).

This assessment uses the RCP 8.5 emission scenario (high emissions, “business as usual”) to model climate change effects on vegetation, water resources, recreation, fish and wildlife, infrastructure, and ecosystem services.

Additional data and information sources are cited in the snapshots.

### Climate Adaptation Emphasis Areas

Each snapshot includes a “Climate Adaptation Emphasis” section, summarizing the approaches the Commission will take to protect and enhance climate sensitive resources. These are the basis for more detailed strategies and actions described in Part III.



## Ecosystems and Natural Resources

This section includes climate vulnerability snapshots for the main ecosystems and natural resources reviewed for the action plan.



### Cold water refuge streams and riparian habitats

**Sensitivity: High | Adaptive Capacity: Low | Vulnerability: Very High**

Stream and riparian function is affected by reduced snowpack, warming air temperatures, drought, and flooding. Climate change will result in warmer water temperatures, altered hydrology, higher evapotranspiration, and drier soils. Drought tolerant conifers may replace riparian hardwoods that provide unique habitat for insects, migratory birds, and other species.

Several native fish species are highly sensitive during mid-July through mid-September when Lower Columbia River temperatures often exceed 20°C (68°F). Disease, stress, and decreased spawning success are more prevalent at warmer temperatures and fish survival requires a certain temperature range (e.g., steelhead begin to use cold water refuge at 19°C (66°F) or higher; Chinook at 20-21°C (68-70°F)). The pace of temperature change is likely faster than species' abilities to adapt. There are extensive salmon recovery efforts and an increasing focus on cold water refuge habitat work in this stretch of the Columbia River. Cold water refuge habitats are limited and many of the most critical for the mainstem are located in the NSA.

Climate change will result in altered timing and magnitude of streamflow, including reduced summer baseflows and increased frequency and magnitude of winter flooding. These changes impact aquatic life in several ways including reduced habitat quality and quantity in summer, and increased scouring of salmon redds with more severe floods in winter. Detrimental effects of winter flooding will be exacerbated by increased frequency and magnitude of wildfires, also expected with climate change. Soil erosion from burned areas will affect water quality.

Algal blooms are increasing as temperatures rise, endangering fish, wildlife, pets, and people.

Non-climate stressors that contribute to a Very High vulnerability ranking include dams and water diversions, as well as water quality changes from pollutants and sedimentation. Columbia River tributaries in the eastern Gorge are located in agricultural and residential area and, according to EPA, are most at risk to becoming too warm for native fish.

**Climate adaptation emphasis:** Build resilience by protecting and enhancing streams, water quantity and quality, and riparian vegetation, particularly along tributaries providing fish habitat and cold water refuge along the Columbia. Build partnerships with the state and federal agencies responsible for monitoring and meeting new Total Maximum Daily Load (TMDL) standards for temperature on cold water refuge primary tributaries. Support implementation of [EPA Columbia River Cold Water Refuges Plan](#).



## Wetlands and wetland species

**Sensitivity: High | Adaptive Capacity: Low | Vulnerability: Very High**

Wetlands and wetland-associated species are sensitive to hydrological changes, including reduced precipitation and increased drought. Adaptation is limited, particularly for isolated surface water wetlands that are dependent on overland flows. Groundwater and surface water wetlands are affected by water diversions and withdrawal, as well as reductions to overland flows.

In the past and in places where beavers remain or have been re-introduced to the landscape, beavers play an important role in maintaining watershed processes such as buffering flooding, filtering sediment, extending the hydroperiod, creating habitat and biodiversity. Beaver-based restoration is a strategy that can re-establish some of these important processes.

Invasive terrestrial and aquatic species affect wetland function and native biodiversity. Wetland-associated rare plants and culturally important plants are among the most vulnerable plants to climate change impacts (Fertig 2021; Review Committee input). More information is needed on wetland condition and wetland change in the National Scenic Area.

**Climate adaptation emphasis:** Fill information gaps about wetlands in the NSA. Work with the Forest Service and other land managers to promote wetland enhancement and restoration, including overland flow. Develop guidance or proposed Management Plan updates to achieve the goal of no wetland loss, in cooperation with Gorge counties. Help educate Gorge planners about wetland species and best practices.



## Grasslands/Prairies

**Sensitivity: Med-High | Adaptive Capacity: Medium | Vulnerability: High**

Grasslands in Oregon and Washington are sensitive to drought and warming air temperatures, hydrologic shifts, and changing fire dynamics. The consequences of these changes include conversion to invasive grasses like *Venetenata dubia* (wiregrass), with shallow roots that contribute to soil erosion. Studies show that wiregrass is likely to outcompete cheatgrass, a problematic invasive in other areas, under climate change conditions (Harvey et al. 2020).

Grassland bird populations are in decline and grassland habitats are among the most threatened nationwide from non-climate stressors including wind, solar, and other development, and habitat fragmentation. In the NSA, the greatest potential for new development and new land divisions occurs in the eastern Gorge in grasslands and scablands.

Grasslands store significant carbon in soils and vegetation and may be more reliable for long-term carbon storage than forests under specific climate change conditions (Dass 2018).

Many invasive species are more competitive in warming environments or under more frequent fire regimes and can be considered climate-related stressors. Invasive species can also be non-climate stressors in cases where human caused disturbances promote the spread or proliferation of weeds (grading, new roads, some grazing practices, etc.).

**Climate adaptation emphasis:** Learn more about soil condition, carbon sequestration capacity, and invasive grasses in the Gorge. Evaluate Management Plan policies to require or support natural climate solutions in the eastern Gorge. Promote or encourage restoration of native plant communities.



## Oregon white oak woodlands

**Sensitivity: Medium | Adaptive Capacity: Medium | Vulnerability: Med-High**

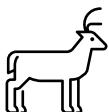
Oregon white oak habitats provide for high biodiversity (ECOP) and First Foods. Some of the areas predicted to be most resilient in the face of climate change, due to their biophysical diversity and intactness, are located in the central and eastern gorge oak systems (The Nature Conservancy). This makes them important areas to protect into the future.

Oak systems are drought-tolerant and may benefit from increased fire frequency if other non-climate stressors are reduced and active management and restoration is increased.

However, Oregon white oak habitat and oak-dependent wildlife are not secure in the face of climate change impacts, given their reduced extent and fragmentation driven by non-climate stressors (land development, conifer encroachment, invasive species, and recreation). Dispersal will become more difficult for oak-associated species. Additionally, species such as Western gray squirrel (listed threatened in the state of Washington), woodpeckers, and rare butterfly species may be especially sensitive to habitat changes.

In the NSA, oak woodlands and mixed pine-oak provide much of the winter range habitat for deer and elk (see next page) on the Washington side of the Columbia River.

**Climate adaptation emphasis:** Coordinate with East Cascades Oak Partnership to advance work on best management practices, oak condition monitoring, restoration, permanent conservation, policy tools, etc. Maintain connectivity and look to tighten policies to prevent fragmentation or clearing of trees. Investigate and promote incentives for agricultural practices that protect and enhance Oregon white oak. Promote restoration and forest health enhancement of native oak communities.



## Winter range for deer and elk

**Sensitivity: Med-High | Adaptive Capacity: Medium | Vulnerability: High**

Climate stress from drought and extreme winters will affect deer and elk during the taxing winter months, when they are reliant on low-elevation habitats. Herds follow the green-up to access forage in springtime. The longer growing season may change the availability of green plants, while overall forage availability throughout the year is declining in this region (Starkey long-term research station findings) .

Compounded with habitat loss and fragmentation, disease, and invasive species (see grasslands and Oregon white oak above), big game populations are likely to shift their ranges and be reduced in number. Big game are an important First Food for Columbia River Treaty Tribes. These shifts will have socioeconomic effects on Tribal culture, wildlife management, hunting opportunities, wildlife viewing, and sense of place.

**Climate adaptation emphasis:** Evaluate the effectiveness of current Management Plan protections for winter range. In concert with work on oak woodlands habitats, engage state wildlife agencies and East Cascades Oak Partnership to prioritize research on deer and elk use of winter range habitats in the NSA. Encourage research on animal movements and habitat permeability within the NSA to facilitate conversations on key migration and movement corridors. Draft Management Plan policies that protect winter range and policies that address increasing recreation in key winter range areas. Ensure that new development (residential and agricultural) provides adequate corridors for movement of deer and elk.



## Coniferous forests

**Sensitivity: Medium | Adaptive Capacity: Medium | Vulnerability: Med-High**

Forests in the gorge include moist westside forests dominated by Douglas fir and western hemlock; dry fir-dominated forests; dry pine; and Oregon white oak woodlands. A limited amount of cold subalpine forests is found at higher elevations. Forests in the gorge provide biodiversity and many First Foods. More information is needed to predict and adapt to changes in the ranges and persistence of forest First Foods. Maintaining and increasing Tribal access to these forest resources aligns with Tribal Treaty Rights, described below, and indigenous land management practices enhance forest First Foods.

Increased air temperatures, drought, and reduced snowpack will impact coniferous forests in the National Scenic Area. Douglas fir will continue to dominate western forests, with drought-intolerant species, like western hemlock, declining. In drier forest types, ponderosa pine is likely to do well. Drought-related tree mortality may shift forests to woodlands or shrublands on dry sites, and invasive grasses are likely to increase in the understory. Drought periods have been longer and more frequent in recent years throughout the West. Forests under drought stress are experiencing more frequent and severe infestations of native and nonnative insects and diseases.

Abrupt shifts from forest to non-forest types are predicted for many western forests, following severe fire (Serra-Diaz et al. 2018). The NSA, considered entirely a wildland-urban interface area (WUI), is managed by multiple fire response agencies for complete fire suppression to protect people and property. Nonetheless, conditions in the steep and windy gorge can lead fires to spread rapidly, as seen in the 2017 Eagle Creek Fire. Native understory vegetation and soils are vulnerable to high-intensity fire and post-fire flooding, and invasive grasses are increasing in western forests under climate change conditions. Soil loss and sedimentation in streams is a concern for forest streams.

Overall, coniferous forests are predicted to persist, with changes in species composition and structure described above. However, when we consider increasing fire activity as a climate change hazard, coniferous forests are at high risk for conversion to non-forest and invasive species. Land use and land management decisions influence the risk of fire ignitions from vehicles, homes, and recreation users. The majority of fire ignitions in the Gorge are human-caused.

See the discussion beginning on page 30 of climate change risk rankings.

**Climate adaptation emphasis:** Engage and encourage state agencies to incorporate climate change strategies into forest practices, forestry programs, and funding. Consider creating forest practices policy recommendations. Focus on reducing wildfire risk by limiting new development in forests and by providing guidelines and reducing permitting barriers for forest resilience treatments (thinning, burning, etc.). Pursue Gorge-wide Fire Adapted Communities initiatives. Coordinate with agencies implementing state laws related to fire risk.



## Talus

**Sensitivity: High | Adaptive Capacity: Low | Vulnerability: Very High**

Talus slopes are limited and fairly isolated from one another in the NSA. Climate change impacts include thermal and moisture stress from rising air temperatures. Talus-dwelling species with specialized temperature and habitat needs, like the Larch Mountain salamander and American pika, are particularly sensitive to these changes. The moss layer covering talus slopes and multi-story forest canopy cover help to maintain microclimates. Talus slopes often occur in or near recreation hot spots, where they can be subject to trampling or disturbance. Other non-climate stressors include timber harvest, mining, and development.

The vast majority of recent pika observations occur on USFS or other public lands, primarily in Open Space or SMA Forest designations. There are discrete areas of pika habitat that are in mixed public and private ownership and GMA Forest Land Use Designations where rock quarries, utilities, and timber lands dominate current development.

**Climate adaptation emphasis:** Work with researchers and agencies to identify talus locations with current or potential recreation and mining activity. Learn from studies underway about effective management interventions to offset climate impacts to wildlife, including retaining canopy cover over talus patch edges. Consider policy changes to limit mining in talus and to ensure other activities avoid talus to the greatest extent possible.

## Human Well-Being

This section includes climate vulnerability snapshots for each of the main protected resources and values reviewed for the action plan that contribute to human well-being in the NSA.

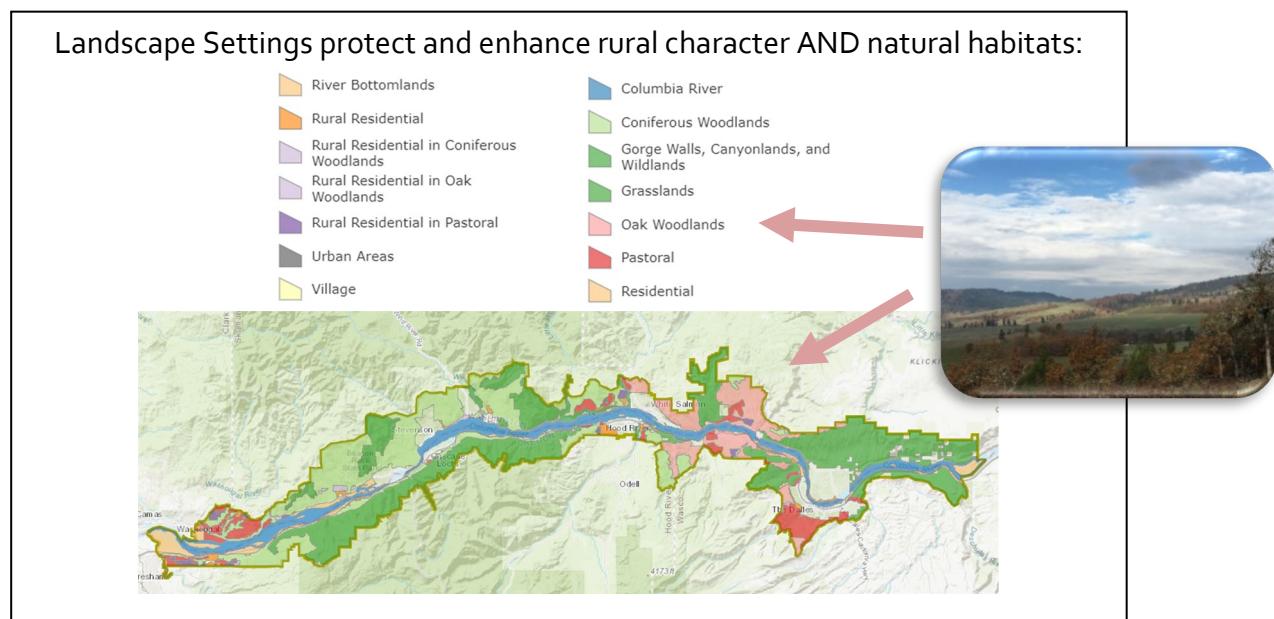


### Scenic resources

**Sensitivity: Medium | Adaptive Capacity: Medium | Vulnerability: Medium-High**

There are two primary ways the Commission and U.S. Forest Service protect scenic resources in the NSA. The first is by maintaining views from **Key Viewing Areas** (KVAs), ensuring that human development is either not easily seen or does not “catch your eye” and distract from the natural landscape. We protect scenic views by minimizing the amount of human development (buildings, roads, mines, etc.) that is visible from KVAs and by requiring design standards for building colors, materials, and dimensions. Development must be screened topographically or with drought-tolerant trees and shrubs. With these safeguards in place, climate change is not likely to influence the way that *new development* affects scenic resources.

The second approach to scenic resources protection considers the physical, biological, and human elements of scenery. **Landscape Settings** are used to describe the NSA – each setting has unique visual, ecological, and cultural characteristics. For example, the oak-pine woodland Landscape Setting is defined by dominant tree species (Oregon white oak or mixed oak-conifer) punctuated with open grassy meadows, agricultural uses and rural developments. Landscape Settings describe how fire shapes each area, the wildlife species that inhabit each area, and the types of water bodies one might see.



The ecosystem vulnerabilities in the first part of this chapter contribute to scenic changes, as do the human elements described in this second part. Landscape settings are maintained in part by protecting and enhancing cultural, natural, and recreation resources that define each setting.

To measure scenic integrity, the USDA Forest Service is evaluating intactness of Landscape Settings as part of VSI. With this tool, we can track whether areas are moving toward or away from the desired conditions described in Landscape Settings. What will policy makers do with this integrity information? We can identify areas of concern, where conditions are moving away from Landscape Settings in terms of vegetation and habitats, ecological processes, development, and land uses. We can also identify areas of opportunity to enhance scenery toward desired Landscape Settings. These areas may require updated land use policies to protect scenic resources in a changing climate. The Management Plan specifies a policy for reevaluating landscape settings during Plan Review, so there is a process in place to address updated information.

**Climate Adaptation Emphasis:** Upon completion of the Scenic Integrity model, assess how Landscape Settings can be used to evaluate and protect scenic resources, and whether other methods of climate change adaptation to protect scenery could be useful.



## Tribal Treaty Rights: Emphasis on Native Plants and Wildlife



opportunity to promote equity

**Sensitivity: High | Adaptive Capacity: Low | Vulnerability: Very High**

Climate change affects the availability (timing and locations) of culturally important foods, medicines, and practices. Resource availability affects traditional practices of fishing, hunting, gathering, trading, and ceremonies at the individual and community level. The Oregon Climate Assessment (2021) describes that "connections with traditional familial sites, homelands, and spaces, including burial grounds and sacred sites that generally are not disclosed outside the tribes, remain vital and sacred aspects of Tribal identities. These connections and, often Tribe- and location-specific hunting, gathering, and cultural practices, are essential to each Tribe's well-being and to Tribal members' senses of place and self." Reduced access and land development exacerbate climate change impacts on these traditions and on cultural, spiritual, and economic well-being.

Traditional foods provide "physical health and well-being; sustenance; medicines for physical, spiritual, and mental health; ceremonies; community; and economic prosperity" (Dalton and Fleishman 2021). Many First Food plants are associated with wetlands, wet meadows, seeps, and riparian areas. Some members of the Review Committee suggest considering these water features to be on-the-ground indicators that First Foods might be present. Studies show that the most climate vulnerable rare and endemic plants in the gorge are those associated with wetlands and waterfall spray zones (DNR). Cliff plants also have limited opportunity to shift their ranges as conditions change.

Plants in the NSA are sensitive to hydrologic changes (earlier runoff and drought), warming temperatures, frost events, and sun scorch. These impacts are expected to result in range shifts, reduced populations and increased invasive species, and changes in the timing of green-up and flowering. These changes affect how Tribal members use and steward plants and traditional gathering sites.

Tribal members and agency staff we have spoken with emphasize the importance of access to land for gathering traditional foods, particularly those not found on reservation lands.

**Climate adaptation emphasis:** Build knowledge base and work with Tribes to develop options for enhancing culturally important plants and the habitats that sustain them. Examine Management Plan mechanisms to recognize and protect culturally important plant associations and species. Promote access and First Foods stewardship for Tribal members on public and private lands in the NSA. Support the Tribes in their work to restore access to areas for gathering and managing traditional plants.



## Recreation resources

Recreation is an important value in the NSA, protected by the National Scenic Area Act and allowed by the Management Plan in most land use designations. While the Plan guides the development of new recreation sites, amenities, and uses, the on-going administration and visitor management of recreation sites is largely up to recreation managers.

An emphasis for the Commission's CCAP is to ensure that recreation sites and recreation developments contribute to a resilient Gorge, and to emissions reduction and carbon storage, where appropriate. The U.S. Forest Service, Oregon State Parks, Washington State Parks, Army Corps of Engineers, U.S. Fish & Wildlife Service, land trusts, and various other private and public entities are key partners in providing sustainable recreation opportunities for the public. The Commission is dedicated to supporting these entities in their climate change resilience endeavors, and to engaging transportation agencies and municipalities in resolving traffic and safety concerns related to recreation.

Recreation opportunities and their vulnerabilities to climate impacts vary throughout the Gorge and throughout the year:

### Snow-based Recreation

**Sensitivity: High | Adaptive Capacity: Medium | Vulnerability: Very High**

Snow sports in the NSA (e.g., cross-country skiing and snowshoeing) are highly sensitive to warmer air temperatures and a shift from snow to rain during the winter months. Reduced snow-based recreation opportunities are expected, with developed sites potentially able to create snow. Outside the NSA, nearby ski resorts will decline or be forced to diversify, impacting Gorge businesses dependent on winter recreation tourism. Recreationists will need to choose different locations where snow-based recreation is possible or choose alternative activities. While recreationists and managers are capable of shifting their activities in response to impacts, there will be costs associated with these shifts and snow-based recreation opportunities will be diminished.

### Warm-weather Recreation

**Sensitivity: Low | Adaptive Capacity: Medium-High | Vulnerability: Low-Medium**

Also of concern to the Commission and land managers is the increase in warm weather recreation (hiking, biking, naturEViewing, etc), and extended "shoulder season" visitation. Increased recreation and tourism in the region is a growing concern for many reasons, including site capacity, traffic and parking, safety and emergency response demands, impacts to tribal fishing sites and other culturally important areas, and impacts to sensitive natural areas. Closely related is the growing population, particularly in urban centers near the Gorge. Climate impacts will increase the costs of maintenance for recreation infrastructure due to increased flooding, landslides, fires, invasive species, and resource sensitivity. Wildfire can degrade scenery, reduce access, and affect how visitors are distributed. Post-fire recovery efforts require a huge investment of funds and capacity of land management agencies. Managers will face new challenges

when closures increase visitation pressure in surrounding areas, and in making decisions about sustainable trail design and maintenance.

Other recreation and parks activities, many of which contribute to local heritage values:

**Wildlife based activities** – Hunting, fishing, viewing, photography, etc. depends on the distribution, abundance, and population health of various species. Effects will vary by location and by species. The Commission's work to protect and enhance natural resources will in part support wildlife-based recreation.

**Water based activities** – Rafting, kayaking, wind sports, floating, swimming, etc. will likely see similar challenges as warm-weather activities described above. Recreation sites with water features, such as waterfalls and rivers, already tend to see heavy, concentrated use. Lower streamflow and reservoir levels can decrease demand, and interact with temperature and land use to cause algal blooms.

**Forest product gathering or traditional gathering activities** – These will also experience many of the effects described for warm-weather recreation above. Plants will be affected by increased degree days, increased drought stress, longer growing season, and invasive species competition. Vulnerability snapshots for forests, woodlands, grasslands, wetlands, and culturally important plants provide more detailed information about plant vulnerabilities.

**Climate adaptation emphasis:** Consider policies and programs to increase low impact development/green infrastructure solutions to manage storm water and flooding, improve water infiltration and filtering, and promote native and drought-tolerant vegetation. Maintain and strengthen working relationships with recreation providers to build climate adaptation capacity across the Gorge. Help ensure that water-based recreation does not have an immediate or cumulative adverse effect on fisheries, riparian, and aquatic habitats. Encourage the U.S. Forest Service to proactively coordinate to facilitate public lands restrictions in times of high fire danger or to protect resources.

**Mitigation emphasis:** Continue improving transportation solutions at recreation sites to relieve congestion; promote transit and reduce overall passenger vehicle trips; increase bike/pedestrian options and connectivity; support future EV opportunities; and encourage city-recreation partnerships that benefit local communities and economies. See Part II of the CCAP.



## Nature-based tourism



opportunity to  
promote equity

**Sensitivity: Med-High | Adaptive Capacity: Med-High | Vulnerability: Med-High**

Tourism is closely tied to recreation (above) and the condition of scenic, cultural, and natural resources and landscapes that draw people to the gorge. Climate impacts to tourism will include all of those visitation factors described for recreation (temperatures, air quality, highway closures, public lands access, and snowfall). Climate affects to water bodies and wildlife abundance may also affect the amount of visitation in some areas.

Further, the immediate and long-term effects of wildfire have demonstrated devastating effects on small businesses that must close during emergencies and that rely on visitation business. Travel Oregon evaluated tourism impacts from the 2017 fire season, when the Eagle Creek fire burned nearly 47,000 acres in the gorge. They wrote, “businesses reported that smoke was the most prominent problem, followed by customer perceptions regarding fire-related discomfort; road closures and evacuations were also notable concerns. Lodging, food and beverage were most affected, then retail, according to business survey respondents” (Travel Oregon 2018).

Agricultural tourism is growing in the Gorge and is an important strategy options for farmers to diversify and adapt their businesses to a changing climate. The effects described above apply to farms and farm businesses as well.

**Climate adaptation emphasis:** Remain engaged with the Columbia Gorge Tourism Alliance and the Interagency Recreation Team. Continue working with Gorge counties on ag-related tourism policies. Support local agencies in emergency response and recovery, as appropriate (as an example, the Gorge Commission and Forest Service worked with the National Forest Foundation to establish a restoration fund for the Eagle Creek Fire area).



## Agricultural uses and products



opportunity to  
promote equity

**Sensitivity: Medium | Adaptive Capacity: Medium | Vulnerability: Med-High**

Agricultural uses and products are sensitive to gradual and extreme weather changes including higher temperatures, shifting hydrology, freeze and heat stress events, and fires. The average growing season for some crops will be extended, although crop damage from temperature extremes will be less predictable and more costly to crop yields. Under warming conditions, insect pest activity and reproduction increase. Pollinator abundance and overall biodiversity will affect productivity. These aspects of ecosystem health can influence the agritourism “draw” to farms.

Workable hours are decreasing, as heat creates unsafe conditions for outdoor physical labor. Many producers are adapting schedules and upgrading worker buildings to deal with hotter conditions. Federal and state safety policies protect farm workers from heat related illness or death.

In the NSA, pear, apple, and cherry orchards make up the largest acreage of agricultural lands. Vineyards are the fastest growing new agricultural use, steadily increasing each year in the past decade in Klickitat County. Wine grapes offer high potential for crop diversification (Wolkovich et al. 2017), however they are sensitive to new and increasing pests.

Livestock grazing occurs on some private and public lands in the NSA. Opportunities for the Commission to influence grazing practices are limited, though partnerships with local Conservation Districts and collaboratives like the East Cascades Oak Partnership can help connect producers to technical and financial resources. Rangelands and pasture lands will experience the stressors described above for grasslands and understories of forests and oak woodlands. Ranchers may consider placing artificial water sources, supplemental feeding, and moving livestock throughout the year to locations with mild weather and good forage.

Water conservation strategies, frost mitigations, and shifting to hardier crop or livestock varieties are some adaptation strategies producers can use. Incentives and technical assistance programs may offer support to offset landowner operational costs and sustainable practices may be more cost-effective in the long term. Non-climate impacts that contribute to the vulnerability ranking include a growing demand for wine, cider, and farm-related tourism, and regional and global economic pressures.

**Climate adaptation emphasis:** Support incentives and reduce regulatory barriers to water conservation, regenerative agriculture practices, integrated pest management, and other strategies that build soil health and biodiversity. Continue to explore opportunities for certifications or awards to producers who embrace climate smart approaches. Consider best management practices or requirements for new agricultural uses. Address impacts from agriculture to protected resources described in this snapshot, particularly water resources and Oregon white oak. Build opportunities for agriculture to provide carbon sequestration.



## Forestry and forest products

**Sensitivity: Medium | Adaptive Capacity: Medium | Vulnerability: High**

Drought may lead to reduced timber yield. While timber production is not a dominant use in NSA, there are significant commercial and private timber lands in the western and central Gorge. Industries reliant on timber from outside the NSA may experience the economic impact of increased supply costs.

Fuels reduction and forest health projects could increase resilience in forests, while providing timber harvest or biomass and biochar products in some places. Trees have some adaptive capacity to shift in elevation or in species composition over time, with more drought tolerant species increasing as others decrease. Improvements to forestry techniques and technologies may support adaptation. Hotter, drier conditions could result in some reductions in overall forested land cover. As described above for coniferous forests, increased fire risk and severity could reduce timber lands. Global changes in supply and demand for timber influence local and regional prices and the viability of restoration and biomass efforts.

**Climate adaptation emphasis:** Through Management Plan policies and implementation, ensure forested lands remain in forest cover. Promote community wildfire risk reduction, learning more about stewardship actions that the Management Plan and non-regulatory programs can support. Work with Forest Service, state agencies, and others to implement shared goals for forest health and restoration in the NSA. Work with local forest collaborative groups and community forest NGOs such as MARS to increase prevalence of prescribed burning as a forest health and wildfire risk reduction tool.



## Public roads

**Sensitivity: Med-High | Adaptive Capacity: Med-High | Vulnerability: Med-High**

The transportation network in the NSA is a critical local and regional asset. The freeways and bridges enable commuting traffic for the many residents who live in one county or state and work in another. They provide recreation access from across Oregon, Washington, and beyond, and provide for commerce from across the country. Multimodal transportation opportunities are growing. The Columbia River itself is a critical regional transportation and trade connection, and the road network provides access to the river for fishing, boating, and other uses.

Roads and other public infrastructure in the NSA are sensitive to the effects of extreme weather events such as flooding and landslides from rain-on-snow events or post-fire rains; freeze events; and high winds. Maintenance and emergency repair needs will increase for roadways, particularly the main ingress and egress arteries of I-84, SR-14, and the Historic Columbia River Highway. Oregon was declared a national disaster area for damage by extreme storms, floods, landslides in four of the five last years (OHA 2020). While adaptive capacity is considered high, adaptation will be limited by capacity and funds.

Partners have shared that in areas suitable for beaver, there are strategies that can be employed to ensure compatibility between beaver activity and managing high flows and culverts.

**Climate adaptation emphasis:** Consider programmatic or coordinated permits for anticipated road clearing and repair across multiple counties. Support USFS, transportation partners, and fish and wildlife managers in efforts to identify and prioritize road and culvert upgrades.



## Cultural sites

**Sensitivity: Medium | Adaptive Capacity: Med-High | Vulnerability: Medium-High**

Both archaeological and historic sites are sensitive to damage from floods, wildfires, and extreme weather. Built structures and rock art are among the features most sensitive to damage and loss from these events (UCS 2014). Landowners and land managers can document and strive to protect cultural sites from damage with flood control methods and fuels reduction. There are social and cultural losses associated with damage to sites, as well as impacts to local economies from reduced visitation when sites are damaged or closed to the public. Multnomah Falls Lodge is an example of local impact and costs of repair following the Eagle Creek Fire.

As compared to other places in the United States, the NSA has strong provisions to protect cultural sites during climate-related emergencies including fires and landslides.

**Climate adaptation emphasis:** Encourage proactive protections for archaeological and historic sites, including fire risk reduction. Encourage inventory efforts for cultural sites, similar to the 2005 roadside survey of properties with buildings potentially eligible for historic designations.

## C. Climate Change Hazards and Risks

Vulnerability snapshots describe the stressors that influence key resources and how well they can adapt on their own. Risk assessment focuses on the potential for losses to occur as a result of prolonged or acute stress from climate change hazards.

### Summary of risk rankings

In the National Scenic Area, our “assets” are the resources and values that we protect, enhance, and support. Climate change “hazards” are events or occurrences that have the potential to cause harm to people, assets, services, or ecosystems.

### How we rank relative risks

The **Probability of Loss** is the likelihood that a system, population, or resource will not persist given climate impacts or changing climate conditions. For this assessment, probability is simply ranked on a scale from **Low** to **High**.

**Low:** *The hazards are unlikely to affect the asset.*

**Medium:** *The hazards may or may not affect the asset.*

**High:** *The hazards are likely to affect the asset.*

The **Magnitude of Loss** is the extent of the disruption to a system, population, or resource if it occurs, or the costs (financial or otherwise) of consequences from the event or impact. Magnitude is ranked on a scale from **Low** to **High**.

**Low:** *The hazards would cause minimal disruption to the services or function of the asset or would require minimal cost to restore services or function of the asset.*

**Medium:** *The hazards would cause moderate disruption to the services or function of the asset or would require some costs to restore the services or function of the asset.*

**High:** *The hazards would cause substantial disruption to the services or function of the asset, or would require large amounts of money, time, or other resources to restore the services or function of the asset.*

The **Risk Ranking** is the combination of probability and magnitude of loss, and can range from **Very High** to **Low**.

### Example Risk Ranking: Public Roads and Bridges

Transportation is addressed at length in **Part II - Mitigation Opportunities**, and it is also a critical asset that is impacted by climate change hazards.

#### Vulnerability Ranking: **Med-High**

Probability of Loss: **High**

Magnitude of Loss: **Medium**

**Risk Ranking: Very High**

**Rationale:** Gorge roads are seeing more frequent and severe damage, roadblocks, closures, and public safety concerns due to climate change.

Summary of Risks	
Asset-hazard pairs ranking high in risk, described by probability and magnitude	
Asset (resource or value)	Climate hazards potentially resulting in loss
Cold water refuge streams	High water temperatures Increased sedimentation from high flows and fires
Native fish species	High water temperatures Invasive aquatic species
Aquatic habitat	Water quantity and quality change
Wetlands and obligate species	Changes in magnitude and timing of flows Drought and warming
Native upland grasses and rare plants	Uncharacteristic fire Conversion to invasive plant species Drought
Coniferous forests	Fire Invasive species
Cliff plants	Heat and drought
Talus habitats	Drying out and warming air temperatures
Archaeological and historic sites	Fire, flooding and inundation
Roads, access and road safety	Flooding, landslides, freezing and winds
Nature-based tourism	Fire and related restrictions or closures Poor air quality days

The risk assessment framing highlights critical climate change hazards in the NSA—drought and extreme heat, wildfire, invasive species (often expanding post-fire), and flooding—posing the greatest potential losses of climate vulnerable resources if we do nothing. Examining risk brings out the most immediate needs for action, as well as greatest opportunities to influence resilience to hazards.



**Drought** is affecting over 90% of the Pacific Northwest, and 2021 is the warmest June-August recorded in Oregon (NIDIS – drought.gov). Addressing heat-related hazards is an important component of a resilience focus on water and stream temperatures and agriculture.



**Fire** seasons in the Pacific Northwest have been increasingly damaging and challenging to manage. According to the Northwest Interagency Coordination Center, by July 31, 2020, 23 large fires had burned about 40,000 acres in the region. As of July 31, 2021, 50 large fires burned more than 800,000 acres. Adaptation actions support ecological and community resilience to fire and post-fire erosion. Fire also shapes mitigation actions because it threatens the carbon storage benefits of forests, agricultural lands, grasslands, and wetlands.



**Invasive plant and wildlife species** affect both land and water resources in the Gorge. Important examples: nonnative aquatic plants and animals and nonnative wiregrass. **Native pests** are also becoming more ubiquitous under favorable conditions. Important examples: native deer ticks and native bark beetles.

## **PART II: Climate Change Mitigation in the National Scenic Area**

**Final Plan [final copy edit to be completed]**  
Adopted DATE, 2022

## A. Need for Mitigation and the Commission's Role

Now that we've examined the impacts of climate change and the ways in which the Commission can address climate change vulnerabilities, **Part II** describes opportunities to mitigate greenhouse gas emissions in the region.

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*Mitigation includes actions that reduce the sources or enhance the sinks of greenhouse gases (GHGs)*

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According to the IPCC's sixth climate change assessment, unless there are immediate, rapid, and large-scale reductions in greenhouse gas emissions, limiting warming to close to 1.5°C or even 2°C will be beyond reach.

Under all emissions scenarios the IPCC assessment considered, global surface temperature will continue to increase until at least the mid-century. Achieving net zero GHG emissions by 2050 is the only scenario that could limit the average increase in temperature to 1.5°C or 2°C projected out to 2100.

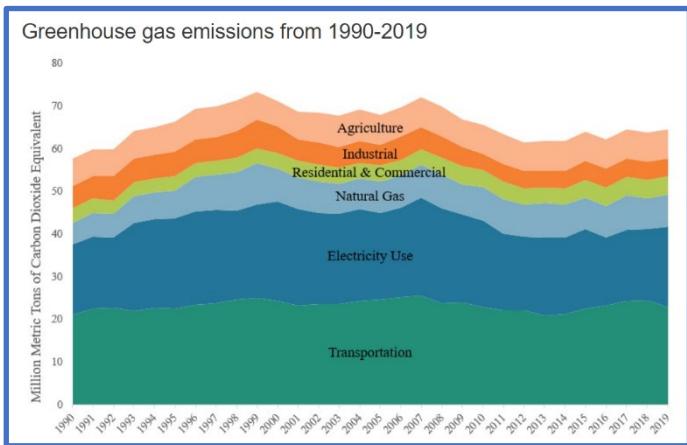
State and local leaders in the Pacific Northwest are setting targets for emissions reduction:

- Governor Brown's Executive Order 20-04 directs Oregon to reach at least 45% below 1990 emissions levels by 2035 and at least 80% below 1990 levels by 2050;
- Washington's legislature aims to reduce emissions at least 25% below 1990 levels by 2035, and the Department of Ecology recommends 40% below 1990 levels by 2035. The Climate Commitment Act, signed May 2021, requires a "cap and invest" carbon trading program by 2023;
- Hood River County plans to replace 30%, 50%, and 80% of power generated from fossil fuels with clean, renewable energy in buildings, water systems, and transportation by 2030, 2040, and 2050 respectively as compared with 2016 levels.
- Hood River, Oregon passed a climate crisis resolution in 2019 with a target of net zero emissions by 2035. Mosier, Oregon and White Salmon, Washington passed resolutions in 2021 to reduce municipal emissions by at least 45% by 2030 and to net zero by 2050.

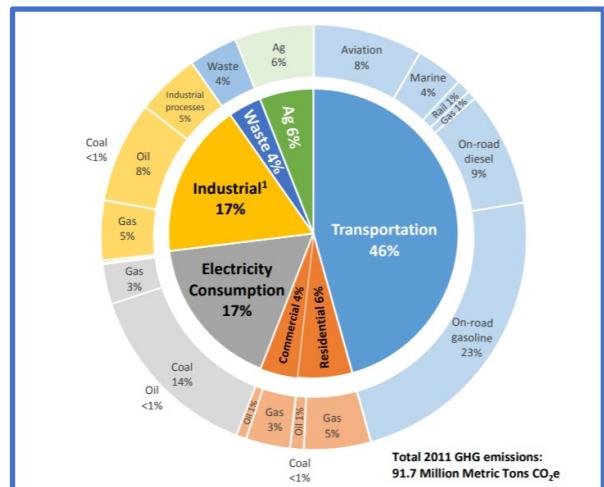
As a regional land use planning agency, the Commission has influence over land use and development surrounding urban centers, as well as land and resource protections that include natural areas and working lands. Although the Commission does not regulate GHG's, the Commission can support actions that reduce GHG levels in the NSA.

### Sources of GHG emissions

For the National Scenic Area, we can draw conclusions from Oregon and Washington data about the relative sources of GHGs. Figures below illustrate emissions inventories for Washington (2014) and Oregon (2020). Each state concludes the greatest contributions come from transportation and electricity.



Oregon sector-based greenhouse gas emissions inventory (2020)  
<https://www.oregon.gov/deq/aq/programs/Pages/GHG-Inventory.aspx>



Washington greenhouse gas emissions inventory  
establishing Carbon Emissions Reduction Task Force (2014)

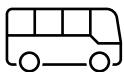
An informal inventory of emissions for the Gorge was provided to the Commission in 2020. It shows that in the NSA, where industrial and residential development are limited, transportation contributes an even greater proportion of GHG emissions. The Gorge is also experiencing increasing visitation to popular recreation sites, communities, and rural attractions.

## B. Climate Change Mitigation Opportunity Areas

### 1. Mitigation Opportunity: Reducing Transportation-related Emissions

The Commission recognizes the importance of regional transportation to our mission to protect and enhance NSA resources while supporting economic development in Urban Areas. Coordinated transportation planning benefits scenic character, recreation and multi-modal travel, natural and cultural resource protection, and economies at various scales. Transportation also affects air quality, health, equity, and access to services.

What does it mean to support the reduction of transportation-related emissions? Key elements are to reduce vehicle miles traveled (VMT), number of trips, and number of single-passenger gas-powered vehicles on roads.



## Regional transportation, including transit

### Land use planning and vehicle miles traveled



Managing growth and development at least conceptually prevents additional emissions from vehicles accessing new developed destinations. The Management Plan's limitations on land conversion in the NSA mean that increased traffic to new development will be very small relative to the projected increases in populations located in NSA Urban Areas and outside the NSA. The Management Plan also guides Columbia River Bridge replacements and modifications, calling for bicycle and pedestrian lanes on the future Hood River Bridge and Bridge of the Gods. In these ways, the Management Plan helps limit new emissions and encourages alternative transportation.

According to U.S. Census Bureau information for 2018, 30% of NSA residents have a primary job located 50 or more miles from their homes. The number of people who both live and work in the NSA (10,366) is about the same as those who commute from inside to outside the boundary (10,400), and to the number who commute from outside the boundary to their primary job inside the NSA (10,700) ([OnTheMap](#) 2018 data). VMTs and trips are affected by a number of economic factors including job opportunities, housing prices, and housing availability.

### Recreation and congestion

Tourism and local recreation in the NSA are important opportunities to reduce trips and congestion, as the vast majority of tourists access the Gorge by driving. The Management Plan places limits on parking, precluding recreation sites from “building their way out” of crowding issues.

Permit systems, like those at Multnomah Falls and Dog Mountain trailhead, incentivize transit by capping the number of single passenger vehicles and providing shuttle options. Collaborative efforts to reduce congestion along the Historic Columbia Highway include placing flaggers at busy parking areas to help with traffic flow, reducing idling. These solutions have been created and managed by partners, outside the Management Plan and consistent with its policies.

### Transit co-benefits

Transit hubs can also have an economic benefit by bringing visitors or locals to parking areas where they may spend time and money at local businesses. Connecting these Urban Area transit hubs with bicycle and pedestrian paths further reduces the need to drive for short trips or recreation. The revised Management Plan requires and encourages transit accommodations at recreation sites, based on their level of use.

The Mid-Columbia Economic Development District (MCEDD) partners with others to improve transit in five counties, four of which are in the NSA. Transit **co-benefits** include equity, access to services, affordable commute options, mobility, and more.

**CCAP mitigation emphasis:** Leverage and generate regional partnerships to reduce transportation-related emissions. Utilize policies and implementation measures to promote regional transportation/transit projects that reduce GHG, VMT, and promote equity. Participate in regional transportation planning efforts addressing topics including but not limited to:

- Transit to reduce the overall number of vehicles on the road,
- Congestion relief and traffic efficiency to reduce idling,
- Connected bike/pedestrian/other multi-modal and alternative transportation,
- Connections between recreation opportunities and Urban Areas/cities, and
- Drawing attention to the Gorge as a region of opportunity for concerted transportation planning, while helping partners prepare to bring transportation funding to the region.

## Electric vehicle infrastructure



### Fewer vehicles and cleaner vehicles

To reach state energy goals, both Oregon and Washington are transitioning to electric vehicles (EVs). Washington is adopting building codes for EV infrastructure at new residential buildings and providing tax incentives for EV purchases. Oregon completed a transportation electrification infrastructure needs analysis to describe necessary infrastructure statewide. Recreation providers and cities we have spoken with voiced interest in a regional conversation and mapping effort to discuss desired future EV infrastructure. Just as transit hubs can provide economic benefits, electric charging stations can be thoughtfully placed to encourage visitation to businesses and services. EV charging should serve local communities as well as travelers.

It is important to consider that electric vehicles do not reduce commutes, traffic, or congestion unless paired with transit, bike and pedestrian paths for local trips, and other strategies. This is particularly important in the NSA where traffic congestion at recreation sites is a major concern and where visitation pressure rises year after year. Electric buses and e-bikes are opportunities many partners are exploring.

#### Implications of Electric-Powered Transportation

By some estimates, a transition to 80% electric vehicles will result in a 10-15% increase in electricity use, with new peak demand challenges. While the Pacific Northwest offers abundant renewable energy, much of the existing power grid relies on hydroelectric dams. Members of Tribal Nations from the Klamath River in California to Chile are advocating to the United Nations against reliance on hydroelectric dams to reach energy goals, citing myriad environmental and cultural consequences of dams and the significant emissions created by methane degassing in reservoirs (Harrison et al. 2021). Hydroelectric power is often characterized as “cheap and renewable,” while Indigenous people bear profound and ongoing costs as a result of hydropower’s impacts to rivers, fish, and wildlife.

Renewable energy innovation holds promise. For example, Hillsboro, Oregon is employing a new retrofit technology to harness heat energy from existing underground water delivery systems, offsetting the increased energy demand from EV. Coupling EV stations with solar power arrays could also help to offset the use of hydropower.



**Some of the local efforts to increase transit and electric vehicles include:**

- Gorge TransLink Alliance provides collaboration on both sides of the Columbia River to improve transit services to local rural communities.
- Mid-Columbia Economic Development District convenes regional transportation stakeholders, including the Commission, to develop regional priorities and strategies.
- Columbia Area Transit provides services for locals and visitors.
- Congestion studies in Oregon (Historic Columbia River Highway and I-84) and Washington (SR-14) are resulting in recommendations and pilot projects to improve safety and traffic flows.
- Forth, Sustainable Northwest, Bonneville Environmental Foundation, and Wy'East Resource Conservation and Development Area Council, Inc. are piloting electric tractors in the Dufur area.
- The Clean Rural Shared Electric Mobility (CRuSE) Project is a three-year program funded by the U.S. Department of Energy, Office of Energy Efficiency and Renewable Energy's Vehicle Technologies Office to demonstrate a financially sustainable model for plug-in electric vehicle carsharing in rural communities.
- The Dalles is one of 10 communities participating in an Oregon pilot project for EV carshares co-located with affordable housing.
- Several state, federal, and private funding sources are becoming available to support more projects and programs in the Gorge.

**CCAP mitigation emphasis:** Utilize policies and implementation measures to promote EV infrastructure. Leverage and generate partnerships to pilot and build EV charging, rideshares, and transit. Promote inclusive, proactive planning for EV infrastructure and opportunities. Support innovative methods to reduce or offset electricity demand.

## **2. Mitigation Opportunity: Reducing Agency Emissions**

While the Commission's direct carbon footprint is small in comparison to these other opportunity areas, we have a chance to walk the talk of climate change mitigation and show our earnest commitment. Simple tools exist to calculate, report, and reduce our footprint. The State of Washington has reporting tools to support biennial agency accounts that might be the best option. The Commission reported its emissions to Washington prior to 2016. Now, only larger state agencies are required to report every two years on their progress toward a goal to reduce overall emissions to 521,000 metric tons, or 15% below 2005 levels, by 2030. A [2021 Department of Ecology report](#) estimates that greenhouse gas emissions from state agencies account for about 1% of Washington's emissions.

**CCAP mitigation emphasis:** Track and reduce the Gorge Commission's agency carbon emissions.

## **3. Mitigation Opportunity: Protecting and Enhancing Carbon Sequestration in Forests, Grasslands, Agricultural Lands, and Wetlands**

The NSA is rich in natural and working lands that provide opportunities for carbon storage, improved practices to reduce emissions, and avoided emissions that would occur if those lands were converted to other uses. In the U.S., forests are a net carbon sink, storing 14% of total annual carbon emissions (or 11.5% of total GHG emissions), according to the Forest Service (Domke et al. 2021). Climate change affects the amount of carbon stored below and above ground in NSA forests in two ways: ecosystem function changes such as growth rate and species composition variations, and major disturbance events such as the 2017 Eagle Creek Fire.

Non-climate factors affecting carbon sequestration include land use change, timber harvest and forest management, and agricultural practices. These represent opportunity areas for potential Management Plan policies and voluntary, incentive-based approaches.



## Carbon sequestration in natural and working lands

Studies and reports produced for Oregon and Washington explore a whole suite of opportunities to store carbon in natural systems and working lands in the Pacific Northwest. Two assessments indicate the greatest opportunity to increase carbon storage is through forest management (Graves et al. 2020; Robertson et al. 2021). Cropland improvements offered important carbon storage gains by reducing nitrogen fertilizer use, cover cropping where appropriate, mulching, and other practices. Grasslands and rangelands are also a sustainable carbon store in a drying future that can be managed for carbon enhancement (Dass et al. 2018).

### Some of the local efforts to increase carbon storage include:

- Agricultural producers are building soils and soil health using cover cropping, compost and mulch, biochar (burning plant material to create carbon rich soil amendments that also store water), and other techniques.
- Natural Resources Conservation Service offers annual funding for different conservation actions, including improving soil health and biodiversity (BMPs for bees).
- Local conservation districts and Oregon and Washington university extension offices connect farmers to funding and technical assistance.
- Columbia Gorge Community College is developing the Ag Tech Education Alliance to strengthen sustainable farming in the Gorge.

Researchers from The Nature Conservancy and the University of Washington calculated the potential for a suite of Natural Climate Solution (NCS) pathways to reduce Washington's net emissions under three implementation scenarios. The study found that NCS could reduce annual emissions accounting for 4% to 9% of the state's net zero goal by 2050. Oregon Governor Kate Brown set research-based targets for Oregon to sequester an additional 9.5 MMTCO<sub>2</sub>e by 2050.

There are a few applicable models for estimating and tracking carbon. Regional and local estimates are largely based upon Forest Inventory and Analysis plot data collected across all National Forest System lands. The state of Oregon is supplementing these locations with identical plots on state-owned forests.

Through the VSI initiative, we're building a data foundation for setting goals or targets and tracking progress toward meeting these carbon-focused goals, should the Commission decide to create them. Proposed actions for mitigation describe creating a detailed land cover dataset for the NSA and options to build on that data to model carbon contributions and changes in carbon storage over time. [TerraCount](#) is one scenario planning tool used in Merced County, CA that could provide a template for the NSA.



## Fire risk

While wildfire is an important ecological function in Gorge ecosystems, we have seen an increase in the number and severity of fires in recent years. Increasing fire risk threatens human health and safety, property and security, as well as scenic, cultural, natural, and recreation resources protected in the NSA. Severe fire can convert forest systems to more open ecosystems or to an invasive-dominated vegetation type. For these reasons, managing forests and other landscapes for reduced fire risk is a common priority in the region and a shared priority for reaching the Commission's adaptation and mitigation goals.

The Forest Service estimates that above-ground carbon loss from forest restoration and fuels reduction efforts (thinning and prescribed burning) is short-term and promotes long-term tree growth, while protecting lands from severe wildfires. Reduced tree cover under warmer, drier conditions results in vegetation types that store less carbon. In grasslands, where the majority of carbon storage is retained in deep soils and plant roots, conversion to invasive grasses and soil erosion post-fire can also reduce carbon below and above ground.

The NSA is an ideal place to foster **Fire Adapted Communities**. Several Gorge communities have developed community wildfire protection plans. The Dalles and Wasco County are establishing a joint climate change task force. The Commission is building relationships with local practitioners and community organizations, as well as regional, state, and nationwide networks to help address the many facets of fire adaptation for forests and communities.



**CCAP mitigation emphasis:** Retain and enhance carbon stores in forests, grasslands, agricultural lands, and wetlands in part by:

- Protecting natural and working lands that store carbon,
- Reducing the risk of large or severe wildfire,
- Promoting practices on all lands that build healthy soils, restore or enhance vegetative cover, and improve water quality (a co-benefit), and
- Learning more about the carbon sequestration contributions of different lands and land management practices.

## **Additional resources**

[Natural and Working Lands Proposal](#) developed by Oregon's Global Warming Commission 2021.

Community wildfire risk, including demographic information on vulnerable populations by county: <https://wildfirerisk.org/explore/>.

Online portal estimating potential for reforestation to increase carbon storage and sequestration: <https://www.reforestationhub.org/>

Baseline Assessment of Forest Carbon Storage in the Pacific Northwest (2015):

<https://www.fs.fed.us/climatechange/documents/PacificNorthwestRegionCarbonAssessment.pdf>

EV readiness resources for the Peninsula region (WA-centric): <https://www.prtpo.org/ev-resources>

## **PART III: Commission Priority Strategies and Actions**

**Final Plan [final copy edit to be completed]**  
Adopted DATE, 2022

## A. Overview

This section builds on the vulnerability snapshots and mitigation opportunities described in **Parts I and II**, highlighting recommended priorities for Commission climate action.

Priority actions are guided by the Commission's two overarching CCAP approaches:

**Approach 1:** Build resilience and adapt to climate change by protecting resilient lands and addressing the most pressing impacts on natural, scenic, cultural, and recreation resources, and the economic vitality of NSA communities.

**Approach 2:** Mitigate climate change by reducing greenhouse gas (GHG) emissions and by protecting and enhancing carbon storage in the NSA.

Together with the USDA Forest Service National Scenic Area Office, the Commission uses regulation (the Management Plan and approved county ordinances), education and landowner outreach, and strategic partnerships to protect and enhance scenic, natural, cultural, and recreation resources, and support economic vitality, within the NSA. The CCAP is written in close coordination with the USDA Forest Service, and some actions will support or elevate work they are leading. In this way, the CCAP reflects the shared responsibilities of these two agencies, while focusing on the Commission's distinct management responsibilities.

## B. Prioritization Criteria

The list of potential actions to adapt to and mitigate the causes of climate change is extensive. To prioritize topics from among this list, the Commission approved criteria for both adaptation and mitigation, highlighted below.

In addition to priority actions, potential future actions are included on pages 63-66 for a number of purposes: document a fuller range of potential actions identified through the CCAP process to date, provide a suite of management options to inform future CCAP updates, and share ideas for action with our partners that we could accomplish together with additional funding and resources.

### Commission criteria for setting **adaptation priorities**

- Climate change vulnerability and risk rankings
- Commission's ability to influence resilience
- Existing partnership opportunities
- Impacts on historically excluded groups and communities
- Vital Sign Indicators program priorities
- Rariness - endemic species or resources that exist only in the Gorge

### Commission criteria for setting **mitigation priorities**

- High GHG emissions or storage
- Commission's ability to affect GHG emissions and carbon storage
- Existing partnership opportunities
- Impacts on historically excluded groups and communities
- VSI program priorities

## C. Prioritization Results: Adaptation and Mitigation Priority Topics

This table highlights how topics met Commission criteria for adaptation and mitigation priorities.

Climate Change Topic <b>green</b> - adaptation <b>orange</b> - mitigation	Criteria for Climate Change Action Priority Topics						
	High Vulnerability and Risk (adaptation only)	High Relative GHG Contribution (mitigation only)	Commission Potential Impact	VSI Priority (as of 2021)	Existing Opportunity	Impacts Historically Excluded or Vulnerable Individuals	Rare or Unique to Gorge
Cold water refuge streams and riparian habitat	●	n/a	●	●	●	●	●
Wetlands	●	n/a	●	●	●	●	
Tribal Treaty Right, including culturally important plants	●	n/a	●	●	●	●	●
Oregon white oak and winter range	●	n/a	●	●	●	●	
Regional transportation, including transit	n/a	●	●		●	●	●
Electric vehicle infrastructure	n/a	●			●		
Carbon storage in habitats and working lands	n/a	●	●		●		
Fire risk	n/a	●	●	●	●	●	

Two additional topics, **coniferous forests** and **prairies/grasslands**, also met most of the criteria and are addressed through related priority actions for high climate resilient areas, fire risk, and carbon storage. **Healthy soils** and **water quality** are addressed throughout different topics, and specifically highlighted in the carbon storage section. Additional specific actions benefitting coniferous forests, grasslands, soils, and water quality are described in Potential Future Actions beginning on page 63.

To achieve our climate change goals for these priority topics, there are near-term and long-term actions, as well as low-investment and high-investment actions. The Commission established additional criteria to help prioritize immediate actions for 2022-2025:

- Potential to inform Management Plan improvements
- Feasibility of achieving the action, given current resources
- Serves historically excluded groups or communities

Priority actions for 2022-2025 are described in the following section.

## D.Priority Actions

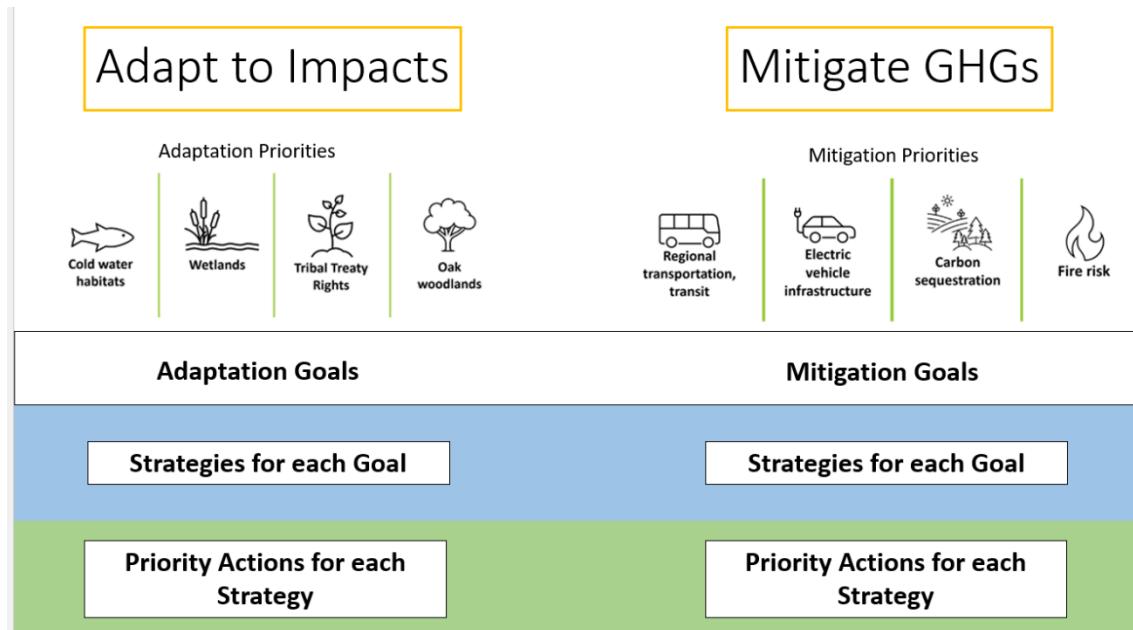
This section describes goals, strategies, and actions to advance work on the Commission's climate change priority topics. First, we highlight a few overarching goals for how we approach our climate work. Next, we focus on specific goals for adaptation and mitigation priorities, detailed in the flow chart below.

**Goals:** Description of what we want to accomplish for each climate adaptation or mitigation priority in the Action Plan. Current adaptation priorities include Cold Water Refuge Streams and Riparian Areas, Wetlands, Tribal Treaty Rights, and Oak Woodlands. Current mitigation priorities include Regional Transportation, Electric Vehicle (EV) Infrastructure, Carbon Sequestration in Habitats and Working Lands, and Fire Risk. Action Plan goals are designed to be "SMART": specific, measurable, achievable, relevant, and time-bound.

**Strategies:** Effective approaches for advancing progress toward climate change goals. Longer-term than actions, strategies are intended to guide our climate work for the next 5-20 years.

**Priority Actions:** Specific activities we intend to accomplish from 2022-2025. Actions can include policy development, best management practices, education, monitoring, and other partnership work to achieve Action Plan goals.

**Part IV** provides the evaluation framework, describing measures of success and how we will track our progress.



*Flow chart for the Climate Change Action Plan. The Plan has two overarching approaches: Adaptation and Mitigation, each with priority topics for immediate action. Each priority has corresponding goals, strategies, and actions.*

## 1. Overall Climate Action Approach

Below are three foundational goals, and associated strategies and actions, that apply across our climate action efforts. These focus on protecting high climate resilient areas, engaging with diverse communities, and integrating climate change within Commission operations and work planning.

### High climate resilient areas

**Goal for high climate resilient areas:** By 2035, 70% of high climate resilient areas are protected by conservation status, as defined in this plan.

**Current work supporting this priority:** Through VSI, we are building a complete land cover dataset to fill information gaps about priority habitats. We have mapped high climate resilient areas (using The Nature Conservancy data and discussions with local land trusts) and their overlap with open space designations and protected lands. Staff also compiled spatial data as part of Gorge2020 to describe land cover change in Oregon white oak and winter range for deer and elk.

The NSA and Management Plan are set up to protect natural and working lands, sensitive species and habitats, water resources, cultural sites and Tribal Treaty rights, scenic views, and nature-based recreation. There are several tools in the plan, including open space designations, large minimum parcel sizes, low-density development, and prohibitions on industrial development, that protect habitats and species.

**Strategy:** Protect climate change resilient landscapes, connectivity, and ecosystem functions.

#### Priority Actions

- Develop policy options for designation or land use policy updates that protect high climate resilient areas. Consider scenic values, impacts from recreation, as well as ecological integrity in setting priorities.
- Support others, including Forest Service, land trusts, and others by providing data, input, and letters of support.
- Evaluate feasibility of awarding small grants, through the Gorge Commission's designated fund, to entities taking proactive restoration actions. Request additional funding to support habitat enhancement projects, including cultural resources review capacity.
- Promote native plant communities and combat the spread of invasives – provide resources to Gorge planners including native plant sources and species; support the USFS, CWMAs, and other partners in addressing invasive species. Build volunteer capacity through the Gorge Commission's Climate Stewards Program.

## Inclusive climate change work

**Goal for inclusive climate change work:** By 2025, the Commission has completed a Diversity, Equity, and Inclusion Plan with specific, measurable, and timebound goals to advance climate equity.

Climate change affects all communities, and we are eager to listen to and learn from diverse voices in our work on climate change. The Commission is currently developing a Diversity, Equity, and Inclusion framework, convening listening sessions, and connecting with community leaders. Additional resources will be needed to facilitate and improve engagement with diverse individuals and partners.

**Strategy:** Engage diverse communities and partners to plan for climate change and implement adaptation and mitigation actions.

### Priority Actions

- Establish a forum for regular input from diverse perspectives to the Commission's climate work. Include youth participants. Ensure that the agency's PEAR Team, described below and part of the state of Washington's directive to advance diversity, equity, and inclusion, is empowered to shape implementation of this Action Plan and future updates to it.
- Present CCAP to Tribal Councils and invite continued coordination so that the plan, our actions, and future versions of the plan serve Tribal priorities for climate change adaptation and mitigation. Explore opportunities to share stories, oral histories, and qualitative information in ways that respect confidentiality and Tribal data sovereignty.
- Continue working with The Next Door to understand and be responsive to the interests and needs of Latino/Hispanic and Spanish-speaking communities in the Gorge. Provide meaningful, convenient opportunities to contribute ideas.
- Host or co-host a community celebration that introduces the National Scenic Area and the Gorge Commission to those less familiar. Provide Spanish or potentially multi-lingual engagement opportunities.
- Through VSI, develop interactive web-based tools, such as story maps and indicator dashboards, to share information about climate change work in the NSA.
- Incorporate recommendations from the Oregon [Climate Equity Blueprint](#). Through DEI work, better define who is most "climate vulnerable" in the Gorge and in what ways, to inform future actions.
- Launch the Gorge Climate Stewards Program, in partnership with OSU Extension and local experts. The program is an intensive, interdisciplinary, action-oriented training for leaders and potential leaders in the Columbia River Gorge to develop their skills in climate stewardship and carry out capstone projects that further this Action Plan. Graduates of the program become a cohort of active, empowered climate stewards.

## Active partners in achieving inclusive outreach goals

PEAR Team: A directive from the state of Washington, Pro-Equity Anti-Racism (PEAR) teams help build relational partnerships. Relational partnerships are empathy-centered collaboration between government and people groups who have been excluded and marginalized by government decisions. The Gorge Commission is currently building a PEAR Team.

Friends of the Columbia Gorge: Commission staff are working closely with two members of Friends' staff who serve as Conservation Organizers. They are currently helping us to meet key community leaders, improve our communications, and plan for community engagement events.

The Next Door: The Commission contracted with The Next Door to complete a series of focus groups with community members. That effort provided us insights to the way that some individuals view the NSA and our agency. We expect to have future opportunities to work with The Next Door in other ways.

Commissioners: All of our Commissioners are involved in the agency's DEI efforts, bringing their unique perspectives and community ties. Currently, three of the Commission's thirteen seats are held by members of Columbia River Treaty Tribes. We value the additional time and emotional energy they invest in providing staff advise and direction for how to improve relationships and outcomes for Indigenous people in this region.

Additional community organizers: Commission staff are building relationships with several non-profit entities and individual community organizers. These individuals have specialized experience reaching and working with marginalized groups and vulnerable populations.

Counties: The six NSA counties, particularly the Planning Departments, are essential partners in reaching Gorge residents and stakeholders. We strive to provide ample opportunities for Gorge planners to discuss and shape Commission efforts, and ask them to help us reach communities in their counties.

## Integrating climate into CRGC operations and budget planning

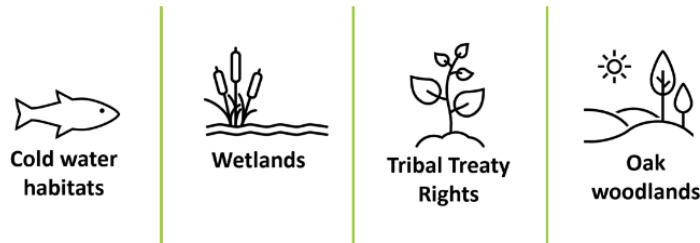
**Strategy:** Integrate climate change with agency operations and work planning, especially where the CCAP advances the Commission's other strategic priorities.

### Priority Action

- Track and regularly share legislative news and funding at state and federal levels connecting to Commission climate change priorities. Encourage Commission discussions of legislative priorities for climate change work.
- Continue to address climate change through the agency Risk Register, a tool that evaluates various risks to our mission and day-to-day operations. Where the CCAP identifies how resources are threatened by climate change, the Risk Register identifies how climate change threatens the Commission's ability to meet the two purposes of the National Scenic Area Act.

## 2. Land and Water Adaptation Priorities

This section describes goals, strategies, and actions for each of the four land and water adaptation priority topics:



### Cold water refuge streams and riparian habitats

#### Goals for streams:

1. By 2030, based on VSI monitoring and with partner input, the Commission has set goals for summer baseflows and winter high flows (these may crossover with wetlands goals).
2. By 2030, summertime water temperatures on NSA cold water refuge (CWR) streams do not increase and are trending towards federal/state water quality standards for temperature. **Current work supporting this priority:** The recent Management Plan update increasing stream buffers on the ten NSA cold water refuge streams is now codified in NSA county ordinances. The Commission recently approved stream temperature and flow indicators for CWR salmon and steelhead habitat as part of the VSI program. Staff are working with EPA, Oregon Department of Environmental Quality, WA Department of Ecology, USGS, and others to monitor temperature and flow on ten CWR tributaries in the NSA.

**Strategy 1:** Improve stream temperatures and riparian vegetation.

#### Priority Actions:

- Develop policy options to reduce permitting barriers for stream enhancement projects (for example, create options for permit-exempt or streamlined enhancement).
- Develop policy options to incentivize or require riparian vegetation enhancement when development is proposed near streams.
- Develop policy options to increase stream buffers.
- Re-define enhancement in the Management Plan and build in clearer path to resource enhancement.
- Identify opportunities for the Commission to advance the WA salmon strategy through focused meetings with Governor Inslee's staff.
- Support projects that implement the EPA Cold Water Refuges Plan with letters of support or technical assistance. Examples include CRITFC's and Tribes' sediment removal at

tributary mouths to improve confluences and USDA Forest Service and Lower Columbia Estuary Project pool projects.

**Strategy 2:** Generate decision support tools to evaluate actions and guide future actions.

**Priority Actions:**

- Monitor stream temperature and flow, in coordination with EPA, DEQ, Ecology, USGS, and others to monitor stream temperature and flow on ten CWR tributaries in the CRGNSA through the VSI program.
- Support aquatic ecosystem health monitoring and research efforts, such as benthic macroinvertebrate sampling, to inform policy updates and best management practices for CWR habitat.



## Wetlands and wetland species

### Goals for wetlands:

1. By 2025, baseline extent and condition for wetlands are established and support implementation of the Management Plan's goal of no wetland loss.
2. By 2030, wetland extent and function are increasing. Based on VSI information, more detailed goals can be set at this time with targets for wetlands acreage and condition.

**Current work supporting this priority:** The Commission approved wetlands indicators for the VSI program. Staff are developing a wetland land cover spatial data layer that will be used to set targets and track change over time.

**Strategy 1:** Accelerate wetland enhancement and restoration.

#### Priority Actions:

- Develop policy options to incentivize and reduce barriers to wetland enhancement (for example, create options for permit-exempt or streamlined enhancement).
- Support wetland enhancements that restore connections between surface and groundwater and those that provide habitat for native wildlife, including beaver. Provide letters of support and technical assistance.

**Strategy 2:** Develop guidance or proposed Management Plan updates to protect wetlands and wetland species, in cooperation with NSA counties.

#### Priority Actions:

- Develop policy options for the GMA wetlands portion of Management Plan to achieve the goal of no wetland loss. Consider establishing a wider buffer for certain types of review uses that could lead to sedimentation.
- Create best management guidance for western pond turtle (completed in 2021), blackberry/other invasive plants, etc. These should be used by landowners to design projects and by counties determining conditions of approval.
- Compile and share resources to help agricultural producers implement conservation practices. Consider incorporating best practices in the Management Plan, recognizing rights of farmers protected in the Act and the need for flexibility of operations.
- Make field visits with interested county planners to wetlands in the gorge to learn about best practices, landowners' permitting experiences, etc. Visit Friends of the Gorge Land Trust western pond turtle sites.

**Strategy 3:** Generate decision support tools to guide future wetland policies in the NSA.

**Priority Actions:**

- Map and track wetlands extent and land cover change through VSI, with USDA Forest Service and other partners.
- Create a priority list of wetland projects, with USFS, Tribes, and appropriate agencies to identify priority areas for wetland improvements. These projects could be implemented by partners and/or as required mitigation for infrastructure projects that disturb wetlands.



## Tribal Treaty Rights: Emphasis on native plants and wildlife

### Goal for Treaty Rights:

By 2023, the Commission has identified specific goals, strategies, and policy approaches for First Foods protection and access, created with the Columbia River Treaty Tribes.

**Current work supporting this priority:** Through our work on CCAP and VSI, we've begun learning from each of the four Columbia River Treaty Tribes about their immediate priorities for Treaty Rights and climate change resilience. Staff are currently working with the USFS CRGNSA Heritage Program Manager on letters of invitation to Treaty Tribe staffs to learn more about how we can support their climate change priorities, including culturally important plants, cold water refuge streams, and First Foods.

**Strategy 1:** Coordinate with Treaty Tribes to build knowledge and options for protecting native plants and opportunities to gather them safely.

#### Priority Actions:

- Invite Columbia River Treaty Tribes to work collaboratively on the CCAP; formally invite staff (in-progress) and present the Action Plan to Tribal Councils.
- Improve habitat map data through VSI. Build knowledge of areas likely to have culturally important plants (e.g., wetlands and native grasslands), while respecting confidential site-specific and species-specific information.
- Encourage plant surveys on public lands, private lands adjacent to public lands, and large private parcels that could accommodate Tribal access in the future (with willing landowners). Review recent report for First Foods survey at the Sandy River Delta.
- If Tribes are supportive, develop predictive models to prioritize survey locations and landowner outreach efforts. Washington DNR may have capacity and has expressed interest, particularly for plants that are also tracked by the Heritage Program.
- Complete staff trainings and educational opportunities to empower staff to work on behalf of Treaty Tribe interests on high-profile planning projects such as the Hood River Bridge replacement. Share resources with the Gorge Planners network.

**Strategy 2:** Consult with Treaty Tribes to identify policy needs to protect native plant communities and plants gathered for food, medicine, or other purposes.

#### Priority Actions:

- Develop policy options to allow or provide plant surveys near wetlands or other areas likely to support culturally important plants. Focus on options that leverage volunteers, citizen science, or agency capacity to minimize costs to landowners.

- Complete a list of plants and plant material sources, working with Tribal botanists, Forest Service, and others. Add this to the Building in the Scenic Area Handbook and share widely with landowners.
- Continue to improve effectiveness of notice and comment procedures. This may include adding key contacts to notice lists, or strengthening policies for consultation in the Management Plan.

**Strategy 3:** Support Treaty Tribes in their work to restore access for traditional gathering, fishing.

**Priority Actions:**

- Consider Management Plan language or policies to promote Tribal access agreements.
- Promote incentive programs and voluntary efforts to increase access to private lands for gathering traditional plants, hunting, etc. Explore models such as the Farm Bill Voluntary Public Access and Habitat Incentive and access agreements for state-owned lands. Raise awareness and help build relationships with land trusts and other partners.



## Oregon white oak woodlands

### Goals for oak woodlands:

1. By 2025, critical corridors for oak woodlands and deer habitat connectivity are identified and policy options are provided to the Commission. Through work with East Cascades Oak Partnership (ECOP), comprehensive oak habitat maps are available.
2. By 2030, based upon information generated through Goal 1, Oregon white oak woodlands and corridors in the NSA are maintained or improved.

**Current work supporting this priority:** The Commission approved Oregon white oak indicators for the VSI program in 2021. Using a modeled oak distribution map developed by East Cascades Oak Partnership, staff are continuing to work on a comprehensive oak land cover spatial data layer that will be used to track change over time. As part of Gorge2020, staff also compiled spatial data to describe land cover change in winter range for deer and elk. We've completed initial evaluations to determine how these two priority habitats overlap with areas of high climate resilience and NSA open space designations.

**Strategy 1:** Develop policy options and compensatory mitigation standards to protect Oregon white oak habitat, high value mature trees or snags, and to maintain or restore connectivity.

#### Priority Actions:

- Develop policy options, in coordination with East Cascades Partnership and others, to maintain oaks and oak connectivity.
- Investigate and promote incentives for agricultural practices that protect and enhance Oregon white oak.
- Identify where oak enhancement is most needed to inform mitigation policies or guidelines.
- Develop policy options to reduce permitting barriers for oak restoration or resilience treatments.

**Strategy 2:** Develop policy options and compensatory mitigation standards to protect winter range habitat within oak woodlands and maintain or restore connectivity.

#### Priority Actions:

- Develop policy options to limit fragmentation of oak woodlands.
- In concert with work on oak woodland habitat, map priority winter range habitat areas and consider open space designations or other protection. Engage state wildlife agencies and East Cascades Oak Partnership in this effort.

**Strategy 3:** Develop decision support tools to inform policy updates and plan implementation.

### Priority Actions:

- Map and track oak habitat extent and land cover change through VSI.
- Work with East Cascades Oak Partnership to develop tools to assess current condition in various oak system types (e.g., savannah and woodland) and learn more about potential future structure and function of these habitats.
  - Identify existing oak wildlife habitat corridors that are important to maintain.
  - Work to define and measure habitat function.

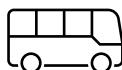
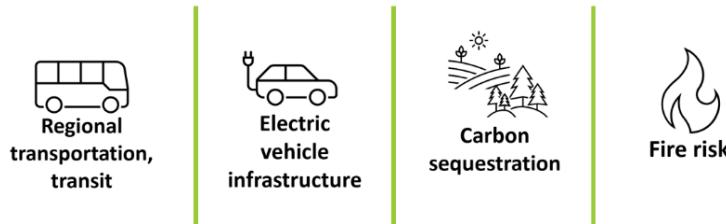
**Strategy 4:** With ECOP and other partners, share information about the importance of Oregon white oak woodlands for biodiversity, watershed function, local heritage, cultural significance, and public enjoyment.

### Priority Actions:

- Support outreach efforts and promote materials, such as landowner guides to managing oaks.

## 3. GHG Mitigation Priorities

This section describes goals, strategies, and actions for each of the four mitigation priority topics:



### Regional transportation, including transit

#### Goals for regional transportation:

1. By 2025, the number of gas-powered single occupancy vehicle trips across the gorge decreases from 2022 levels. This goal will be supported by transit, shuttle, and parking solutions.
2. From 2022-2025, transit ridership increases each year.

**Current work supporting this priority:** The Commission is actively participating in Mid-Columbia Economic Development District's collaborative regional transportation planning for its economic development strategy. We are also building relationships with partners who can help us advance transportation goals.

**Strategy 1:** Leverage and build regional partnerships to reduce transportation-related emissions.

**Priority Actions:**

- Encourage and actively participate in transportation convenings across the Gorge, including the Gorge Regional Transit Strategy.
- In all Commission policy work, consider implications for transportation and commutes. Bronin et al. (2021) provides some policy suggestions.
- Support Urban Areas and developed settings in developing walkable neighborhoods and complete streets.
- Celebrate and share information about partner projects where transit or electric vehicle infrastructure benefits sustainable recreation and economic development.

**Strategy 2:** Reduce congestion and improve traffic efficiency.

**Priority Actions:**

- Work with the Gorge Congestion Forum to support Historic Columbia River Highway congestion mitigation study recommendations that are appropriate for the Commission.
- Work with the Forest Service to support the strategies in the SR 14 Dog Mountain Congestion and Safety Study.

**Strategy 3:** Help to bring transportation funding to the region.

**Priority Actions:**

- Educate Oregon and Washington legislators about the unique needs, opportunities, and accomplishments in the Gorge. Support local partners in preparing to secure state and federal funds.
- Engage with legislators to elevate the gorge as a region in need of concerted transit and transportation planning and funding at state and federal levels.
- If new legislation and funding support a regional transportation authority, request a seat for the Commission.

**Strategy 4:** Promote regional connected bike/pedestrian/other multi-modal and alternative transportation.

**Priority Actions:**

- Review RIC language and consider changes. Items to consider: parking management along major travel corridors; changing standard from an allowed number of spaces to an allowed square footage of improved surface for transportation infrastructure; and accommodating transit and EV access and charging at RIC 3 and 4 parking areas.



## Electric vehicle infrastructure

### Goals for EV infrastructure:

1. By 2025, public direct current (DC) fast charging is available at least every 25 miles along I-84 or SR-14, and 50% of Urban Areas have public Level 2 or DC fast charging stations.
2. By 2025, the gorge has a strategy for the desired locations and types of charging stations, and partnerships in place to implement them by 2030.

**Current work supporting this priority:** We are building relationships with government and private sector partners to help bring innovative pilot projects to the gorge and prepare to secure newly available funds.

**Strategy 1:** Urge inclusive and proactive regional planning efforts to advance EV infrastructure opportunities in the NSA.

### Priority Actions:

- Express support to Urban Areas to develop electric vehicle infrastructure to provide connectivity across the gorge. Emphasize multiple benefits for economic vitality, recreation, and equity. Provide letters of support and connect individuals working on EV.
- Engage with recreation site managers and private industry to create opportunities for recreation sites to provide electric charging infrastructure.
- Continue coordination with state agencies implementing EV plans and policies.
- Encourage or require solar or other energy sources and efficiencies to alleviate reliance on hydropower through work with private and public partners. Support pilot projects and innovation.

**Strategy 2:** Support incentives and reduce barriers to EV charging station development.

### Priority Action:

- Consider opportunities to support EV charging stations in Rural Center and Commercial Land Use Designations to encourage economic vitality compatible with the Management Plan.
- Identify recreation sites with potential for public EV charging stations. Work with recreation managers to expedite charging opportunities where appropriate.



## Carbon sequestration in habitats and working lands

### Goal for carbon sequestration:

By 2030, the Commission has measurable, time-bound goals for enhancing carbon storage on natural and working lands, with associated strategies and actions.

**Current work supporting this priority:** Work is underway to develop a detailed land cover data layer for VSI which also serves as a first step in exploring options to measure carbon storage across priority habitats and working lands in the NSA. The Commission is also currently working within our formal partnership agreement with Underwood Conservation District to enhance carbon storage on working lands, while also encouraging counties to inform residents about their local soil and water conservation districts, who provide technical and financial assistance.

**Strategy 1:** Develop policy and mitigation standards to retain and enhance carbon sequestration in forests.

#### Priority Actions:

- Review and provide policy guidance to interpret the revised Management Plan climate change chapter policy that states: “For conversion [of forest lands] to agriculture or recreation, the Management Plan should require full mitigation.”
- Review and revise as needed Management Plan policies to allow forest enhancement projects that are consistent with the NSA Act and resource protection policies in the plan. (See also Fire Risk actions.)
- Evaluate how the recent Management Plan change to prohibit new dwellings on Commercial Forest and Large Woodland properties impacts carbon sequestration and fire risk. Determine if additional plan changes are needed to maintain forested lands.

**Strategy 2:** Generate decision support tools that estimate carbon sequestration contributions of different land cover types and land management practices.

#### Priority Action:

- Map and assess relative carbon storage contributions of different habitats considering changes in land use, vegetation, wildfire, and invasive species. Seek additional funding to support this.

**Strategy 3:** Work with partners to promote practices on all lands that build healthy soils, restore or enhance vegetative cover, and improve water quality.

#### Priority Actions:

- Support wetland and riparian area projects that improve carbon storage throughout the year. (See strategies for streams and wetlands.)

- Contribute to the actions described in the [Natural and Working Lands Proposal](#) developed by Oregon Global Warming Commission.
- Encourage conservation practices on agricultural lands. These will vary by crop type and could include cover cropping, mulching, and no-till practices.
- Connect landowners, especially ag producers, to conservation districts and other organizations providing financial and technical assistance for enhancing soil carbon and reforestation efforts.
- Support the Forest Service and other partners in reducing unauthorized trails and soil disturbances that cause soil erosion.



## Fire risk

### Goals for fire risk:

1. By 2025, combined efforts on public and private lands in the NSA result in at least 2,200 acres of fuels reduction treatments. Fuels reduction includes thinning encroached or overstocked stands and prescribed burning. With support from the Fire Adapted Communities Learning Network and multiple partners, the Commission will set long-term acreage targets based on forest types, Land Use Designations, and other considerations.
2. By 2030, at least six community-based groups in the NSA are leading community fire adaptation to prepare for, respond to, and recover from wildfire.

**Current work on this priority:** During Gorge2020, the Commission improved policies to reduce the risk of fire in forested systems. New residential development is no longer allowed on properties within Commercial Forest or Large Woodland Land Use Designations in the GMA. In and near forests, new development must meet fire protection measures that were updated through Gorge2020. We are now updating, with the USDA Forest Service, the Building in the Scenic Area Handbook to help landowners achieve scenic standards while improving fire safety. The Commission also approved wildfire indicators for the VSI program to track where fire is occurring and where fuels reduction work is implemented across the landscape.

**Strategy 1:** Support private landowners to reduce fire risk.

#### Priority Actions:

- Update Management Plan to reduce permitting barriers to forest resilience treatments that reduce fire risk (for example, thinning, burning, defensible space, etc.).
- Share resources and incentives with landowners and gorge county planners. Encourage landowners to access grant funds and programs for small forest projects and Firewise activities. Wetland and riparian enhancements can also reduce fire risk.

**Strategy 2:** Coordinate with partners to advance work that improves forest health and reduces fire risk across all lands, while protecting wildlife habitat (for example riparian areas, water resources, snags, etc.).

#### Priority Actions:

- Engage urban areas, landowners, and resource managers to identify regional needs and opportunities to build resilience. Contribute to a Fire Adapted Communities (FAC) regional self-assessment and explore interest in establishing more Fire Adapted Communities in the NSA.
- Coordinate with Oregon Department of Forestry and Washington Department of Natural Resources on climate change efforts that we can mutually support through annual agency coordination meetings (began in 2021). Provide letters to ODF and DNR (possibly also to

Oregon and Washington) detailing Commission and USDA Forest Service priorities for forested lands in the NSA, including scenic and cultural resources; natural resources (for example, shade cover for streams and talus); and recreation resources.

- Encourage the Forest Service and other agencies to work with Tribes to incorporate traditional burning practices that improve the health of forests, oak woodlands, and grasslands while benefitting First Foods.
- Support regional and community events that build awareness of and support for forest health resilience work, including wetland and riparian enhancement to reduce fire risk.
- Encourage USFS to proactively engage counties and other partners to create a path for future forest restrictions under agreed upon circumstances, including coordinating capacity to enforce limitations on use or closures.

**Strategy 3:** Develop decision support tools to inform policy updates and plan implementation.

**Priority Actions:**

- Track wildfire occurrence and fuels reduction treatments through VSI.
- Join the FAC learning network of diverse agencies, organizations, and communities across WA and report key learnings on relevant policies, best management practices, and community outreach strategies periodically to the Commission.
- Review future development potential under Management Plan policies and fire risk in Small Woodland Land Use Designations. Determine if plan changes are needed to reduce fire risk in these areas.

## E. Potential Future Actions

Climate change affects every aspect of land and resource management in the NSA. We do not limit ourselves to the priority actions in Section C; rather, these are high-impact actions we can be accountable for accomplishing in 2022-2025 as resources allow. The Commission will be seeking additional funding and staff capacity to be able to implement the CCAP. The following section of the Action Plan provides later steps for these current priorities, as well as actions that tee up future priorities by filling information gaps and building partnerships. This list serves multiple purposes:

- Documents a wider range of potential actions identified through the CCAP process to date,
- Provides additional areas of focus and management options to inform future CCAP updates,
- Identifies regional priorities that can help bring funding to the NSA, and
- Offers ideas our partners may choose to support with additional funding and resources.

### 1. Overall Climate Action

#### Inclusive climate change work

**Strategy:** Engage diverse communities and partners to plan for climate change and implement adaptation and mitigation actions.

To further this strategy, the Commission will build relationships with community leaders and non-governmental organizations to expand engagement. The Commission may create a formal role for community climate advisors or a citizens' committee.

We will also continue working with cities, counties, and Oregon Department of Land Conservation and Development to identify needs and opportunities for coordinated resiliency planning for climate hazards and emergencies.

#### Staff capacity and budget

**Strategy:** Build agency capacity and funding for CCAP work, especially where it advances the Commission's other strategic priorities.

To further this strategy, the Commission may choose to hire staff or a facilitation team to engage the broader public in setting and achieving climate change goals. We are currently working with OSU Extension on a funding proposal to pilot a climate stewards program in the Gorge that would accelerate implementation of this action plan.

### 2. Adaptation

#### Overall adaptation actions

**Strategy 1:** Support invasive species management and monitoring.

**Strategy 2:** Identify locations of water quality concerns and develop policies and practices to limit water pollution, warming, and sedimentation.

One action to support this strategy could be to work with agricultural landowners and partners to improve soil and water health. The Commission could also review stormwater and drainage code, green infrastructure standards that could apply to projects with a grading component, or large scale, or public, projects. This could lead to BMPs and/or Management Plan updates. Examples include:

- Minimize impervious surface; break up pavement or use permeable paving options.
- Enhance native plants, including those that support pollinators.
- Increase shade trees in the eastern gorge with spacing between canopies to minimize fire risk.
- Add specific requirements for road projects to improve water quality.

## Priority Habitats and sensitive species

The Management Plan lists several Priority Habitats that we evaluated as part of vulnerabilities and risks described in Part I of this action plan. The CCAP does not include specific actions for some of these with very limited extent (e.g. aspen and dunes) or fine spatial distribution (e.g. logs and snags). Management Plan Priority Habitats:

- |   |   |
|---|---|
| <ul style="list-style-type: none"><li>• Riparian areas</li><li>• Talus</li><li>• Grasslands/prairies</li><li>• Old-growth forests</li><li>• Oregon white oak woodlands</li><li>• Shrub-steppe</li></ul> | <ul style="list-style-type: none"><li>• Dunes</li><li>• Logs and Snags</li><li>• Aspen</li><li>• Caves</li><li>• Cliffs</li></ul> |
|---|---|

**Strategy:** Protect resilient habitats and provide opportunities for climate sensitive species to adapt.

To advance this strategy, the Commission would work with the USDA Forest Service and other partners to map and prioritize areas for conservation, restoration, and/or preservation. This information supports entities who acquire conservation lands and informs the Management Plan. VSI plays an important role in prioritization and evaluation over time.

Another option for action is to develop prescriptive habitat mitigation requirements for priority habitats, and establish a mitigation bank option for off-site mitigation under specific circumstances.

For talus, the Commission and Forest Service are exploring a simple pilot monitoring effort as part of VSI. The Commission may decide to adopt policies to protect talus from warming (e.g. buffers to maintain shading tree canopy cover), trampling from recreation, and from land uses such as rock mining.

During the comment period we learned about efforts in and around the Gorge to reestablish beaver on the landscape and to mimic beaver activity in floodplains. The Commission will strive to

learn more about ongoing efforts, best practices, and potential roles for us in supporting beaver-based wetland and stream restoration.

## Scenic resources

**Strategy:** Evaluate scenic integrity today and plan for a changing future.

The Forest Service is currently evaluating scenic integrity for the entire NSA. This will inform our understanding of how well Landscape Settings and Land Use Designations established in the Management Plan are doing and can inform how they may change in the future. The next step is to review the results of that work, when it is complete.

## Cultural resources

**Strategy 1:** Protect cultural sites from climate change impacts.

An initial first step would be to support the USDA Forest Service to inventory and evaluate cultural sites for needs specific to climate change, including potential to protect sites against fire, flood, landslide, and other damage. This would require funding. More broadly, sustainable funding for heritage work in the NSA would support our climate initiative and many other aspects of the agency's work.

**Strategy 2:** Support Treaty Tribes in their work to restore access for traditional gathering and managing of First Foods on public and private lands in the NSA.

To support this strategy, the Commission and Forest Service can explore opportunities to facilitate range shifts or expansion for the limited populations of huckleberry found in the NSA.

## Recreation resources

**Strategy:** Ensure climate change informs recreation resource management.

This strategy requires us to recognize compounding effects of climate change and increasing demand, especially in climate sensitive areas like water resources. The Comission could encourage cross-jurisdictional collaboration to manage people more adaptively, through continued active participation in Columbia Gorge Tourism Alliance, Interagency Recreation Team, Tribes and tribal working groups, and other avenues. VSI monitoring will inform work on this strategy.

## Nature-based tourism

**Strategy:** Build resilience among climate sensitive economies.

The Commission can support small businesses and recreation managers in preparing for and responding to climate-related disasters.

## Public roads

**Strategy:** Proactively prepare for increased road washouts and landslides.

To support this strategy, the Commission would further coordinate with USDA Forest Service, who has been inventorying roads needing upgrades, and use available online data to identify culverts needing improvement to address future flooding and impacts to fish habitat. We could also work

with USDA Forest Service, WSDOT, and ODOT to identify preferred locations for spoils disposal sites throughout the gorge.

### 3. Mitigation

#### [Agency GHG emissions](#)

**Strategy:** Reduce emissions from Gorge Commission agency operations.

In previous years, the Commission reported emissions to the state of Washington. Staff would review prior reports to establish a baseline, set targets, track emissions, and report emission reductions.

#### [Development and building standards to limit new emissions](#)

**Strategy:** Reduce energy emissions associated with development permitted by the Management Plan.

To support this strategy, the Commission would review model ordinances and consider adding building efficiency standards to the Management Plan. These could include size limits to reduce heating and cooling and efficient design standards for new public buildings. The Building in the Scenic Area Handbook is a resource that could be updated to help landowners design for energy efficiency. There could also be opportunities for the Commission to attract and promote green infrastructure designers and sustainable builders to innovate in the gorge.

## **PART IV: Monitoring Action Plan Progress**

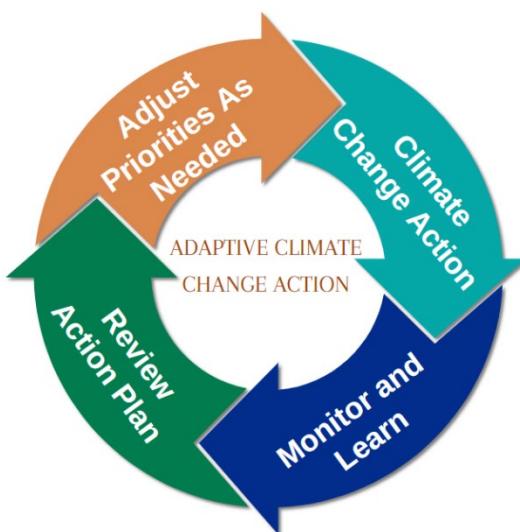
**Final Plan**  
Adopted DATE, 2022

## **A. Framework for Reviewing and Updating the Action Plan**

The Climate Change Action Plan is a living document that is designed to be adaptive. We have incorporated prior Commission reports on climate change impacts, recent vulnerability assessment publications, and expert and public input to develop this Action Plan that guides Commission work for 2022-2025. As we implement priority actions in the Action Plan, learn through the Vital Sign Indicators (VSI) monitoring program, and build relationships with diverse partners and communities across the NSA, we will integrate our learning and new information through regular review of the Action Plan to update and adjust our actions as needed.

Examples of Action Plan updates may include:

- Updating priority actions to reflect accomplished actions and new priority actions;
  - Updating the Action Plan with new information; and
  - Completing companion assessments or plans to supplement the Action Plan (an example could be a carbon storage inventory).



## *Main steps in an adaptive climate change action cycle*

## B. Monitoring Progress

To monitor our progress toward Action Plan goals, we have identified Action Plan Progress Measures for each climate adaptation and migration priority described in detail in Part III.

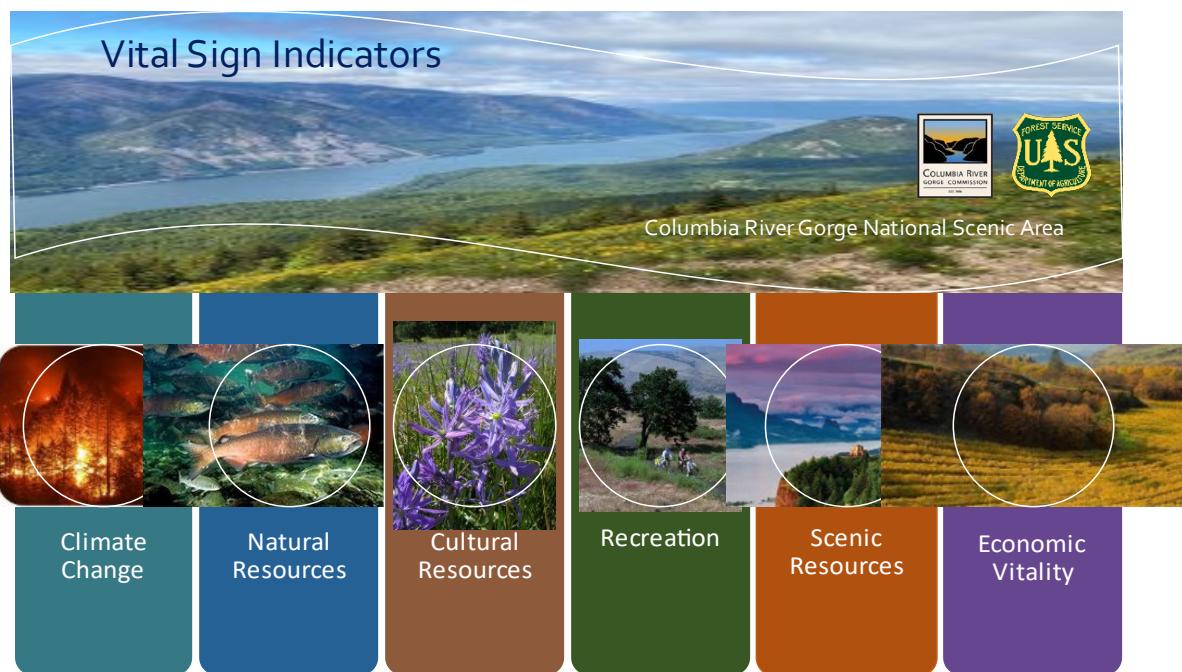
Below are definitions of key terms used in this section:

- **Action Plan Progress Measures:** Quantitative or qualitative measures that track progress toward the goals for each climate adaptation and mitigation priority.

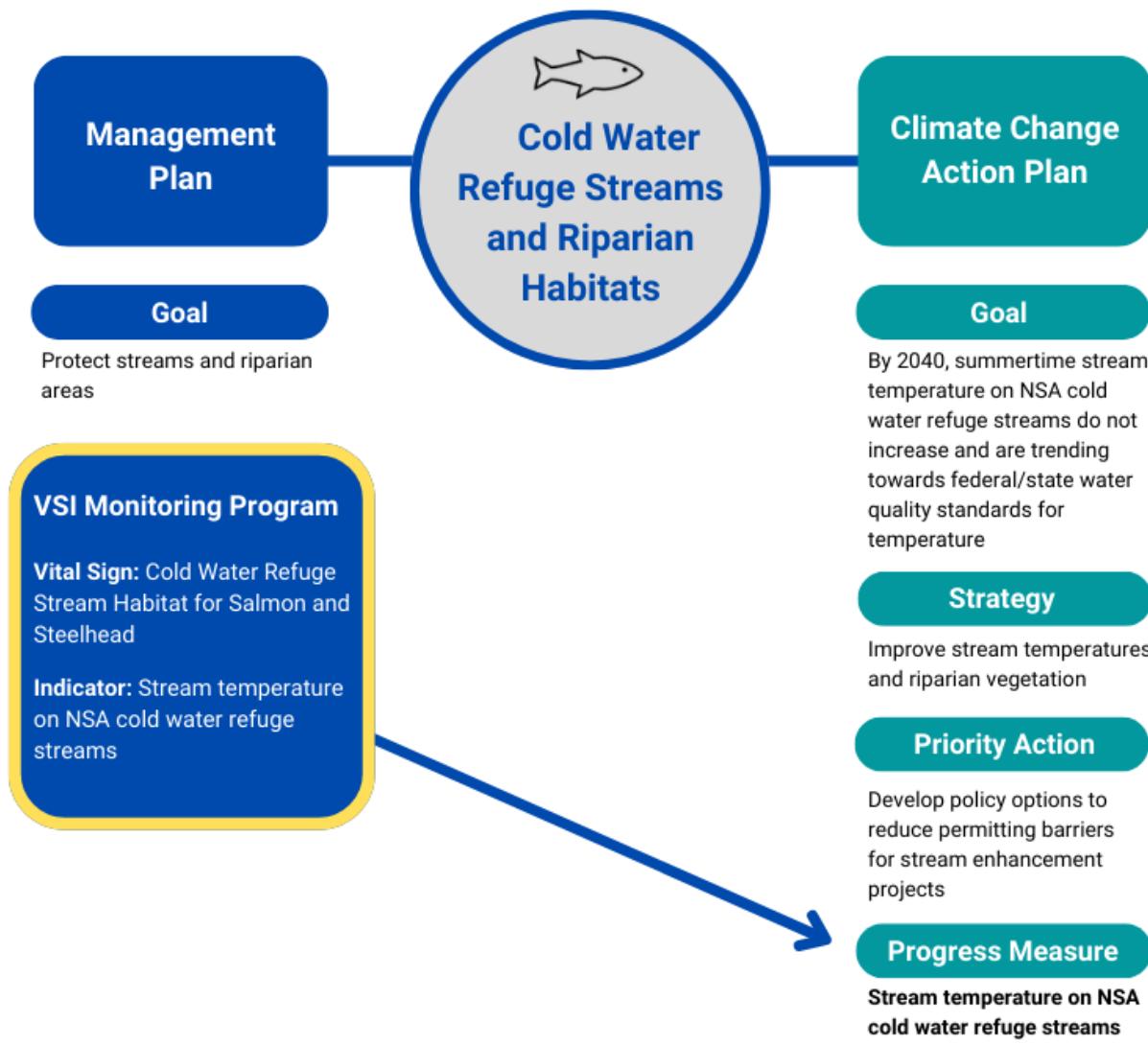
- **Vital Sign Indicators:** Measures that track trends and conditions to assess how well we are protecting and enhancing National Scenic Area resources.
- **Goals:** Description of what we want to accomplish for each climate adaptation or mitigation priority in the Action Plan. Current adaptation priorities include Cold Water Refuge Streams and Riparian Areas, Wetlands, Tribal Treaty Rights, and Oak Woodlands. Current mitigation priorities include Regional Transportation, Electric Vehicle (EV) Infrastructure, Carbon Sequestration in Habitats and Working Lands, and Fire Risk. Action Plan goals are designed to be “SMART”: specific, measurable, achievable, relevant, and time-bound.
- **Strategies:** Effective approaches for advancing progress toward climate change goals. Longer-term than actions, strategies are intended to guide our climate work for the next 5-20 years.
- **Priority Actions:** Specific activities we intend to accomplish from 2022-2025. Actions can include policy development, best management practices, education, monitoring, and other partnership work to achieve Action Plan goals.

## How Vital Sign Indicators Connect with the Climate Change Action Plan

The Vital Sign Indicators (VSI) program monitors the health of the National Scenic Area over time. Led by the Gorge Commission and USDA Forest Service, the main purpose of VSI is to assess how well we are protecting resources and achieving Management Plan goals. VSI focuses on six key topics shown below:



Many Climate Change Action Plan priorities, such as cold water refuge streams, are also VSI monitoring priorities, since both are connected to the NSA Management Plan goal to protect streams and riparian habitats. The graphic below illustrates how a Vital Sign Indicator serves as an Action Plan Progress Measure for the adaptation priority: Cold Water Refuge Streams and Riparian Habitats.



While some Action Plan priorities overlap with Vital Sign Indicator topics like the example above, several priorities require distinct Action Plan Progress Measures to assess progress toward climate action goals. The tables in the following section provide an at-a-glance summary of goals, strategies, actions, and progress measures for each of the adaptation and mitigation priorities in this Action Plan.

## C. Summary Tables – Monitoring Climate Change Action Priorities

This section describes how we will evaluate progress toward our goals for each of the adaptation and mitigation priorities in this Action Plan. Each table highlights Action Plan Progress Measures, noting where these overlap with Vital Sign Indicators.

Cold Water Refuge Streams and Riparian Habitats			
What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
1. By 2030, based on VSI monitoring and with partner input, the Commission has set goals for summer baseflows and winter high flows (these may crossover with wetlands goals).  2. By 2030, summertime water temperatures on NSA cold water refuge (CWR) streams do not increase and are trending towards federal/state water quality standards for temperature	Strategy 1: Improve stream temperatures and riparian vegetation	<ul style="list-style-type: none"><li>Develop policy options to reduce permitting barriers for stream enhancement projects (e.g. create options for permit-exempt or streamlined enhancement).</li><li>Develop policy options to incentivize or require riparian vegetation enhancement when development is proposed near streams.</li><li>Develop policy options to increase stream buffers.</li><li>Re-define enhancement in the Management Plan and build in clearer path to resource enhancement.</li><li>Identify opportunities for the Commission to advance the WA salmon strategy through focused meetings with Governor Inslee's staff.</li><li>Support projects that implement the EPA Cold Water Refuges Plan with letters of support or technical assistance. Examples include CRITFC's and Tribes' sediment removal at tributary mouths to improve confluences and USDA Forest Service and Lower Columbia Estuary Project pool projects.</li></ul>	<ul style="list-style-type: none"><li><b>Vital Sign Indicator:</b> Stream temperature on NSA cold water refuge streams</li><li><b>Vital Sign Indicator:</b> Stream flow on NSA cold water refuge streams</li></ul>
	Strategy 2: Generate decision support tools to evaluate actions and support future actions	<ul style="list-style-type: none"><li>Monitor stream temperature and flow on ten CWR tributaries in the NSA through VSI program, in coordination with EPA, DEQ, Ecology, USGS, and others.</li><li>Support aquatic ecosystem health monitoring and research efforts, such as benthic macroinvertebrate sampling, to inform policy updates and best management practices for CWR habitat.</li></ul>	

**Final Plan**  
Adopted DATE, 2022



## Wetlands and Wetland Species

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
1. By 2025, baseline extent and condition for wetlands are established and support implementation of the Management Plan's goal of no wetland loss.  2. By 2030, wetland extent and function are increasing. Based on VSI information, more detailed goals can be set at this time with targets for wetlands acreage and condition.	<u>Strategy 1:</u> Accelerate wetland enhancement and restoration	<ul style="list-style-type: none"><li>Develop policy options to incentivize and reduce barriers to wetland enhancement (e.g. create options for permit-exempt or streamlined enhancement).</li><li>Support wetland enhancements that restore connections between surface and groundwater and those that provide habitat for native wildlife, including beaver. Provide letters of support and technical assistance.</li></ul>	<ul style="list-style-type: none"><li><b>Vital Sign Indicator:</b> Wetland extent and distribution</li><li><b>Vital Sign Indicator:</b> Wetland land cover change</li></ul>
	<u>Strategy 2:</u> Develop guidance or proposed Management Plan updates to protect wetlands and wetland species, in cooperation with NSA counties.	<ul style="list-style-type: none"><li>Develop policy options for the GMA wetlands portion of Management Plan to achieve the goal of no wetland loss. Consider establishing a wider buffer for certain types of review uses that could lead to sedimentation.</li><li>Create best management guidance for western pond turtle (completed in 2021), blackberry/other invasive plants, etc. These should be used by landowners to design projects and by counties determining conditions of approval.</li><li>Compile and share resources to help agricultural producers implement conservation practices. Consider incorporating best practices in the Management Plan, recognizing rights of farmers protected in the Act and the need for flexibility of operations.</li><li>Make field visits with interested county planners to wetlands in the gorge to learn about best practices, landowners' permitting experiences, etc. Visit Friends of the Gorge Land Trust western pond turtle sites.</li></ul>	
	<u>Strategy 3:</u> Generate decision support tools to guide future wetland policies in the NSA.	<ul style="list-style-type: none"><li>Map and track wetlands extent and land cover change through VSI, with USDA Forest Service and other partners.</li><li>Create a priority list of wetland projects, with USFS, Tribes, and appropriate agencies to identify priority areas for wetland improvements. These projects could be implemented by partners and/or as required mitigation for infrastructure projects that disturb wetlands.</li></ul>	



## Tribal Treaty Rights: Emphasis on Native Plants and Wildlife

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goal	Strategies	Actions	Action Plan Progress Measures
By 2023, the Commission has identified specific goals, strategies, and policy approaches for First Foods protection and access, created with the Columbia River Treaty Tribes.	<u>Strategy 1:</u> Coordinate with Treaty Tribes to build knowledge and options for protecting native plants and opportunities to gather them safely.	<ul style="list-style-type: none"><li>Invite Columbia River Treaty Tribes to work collaboratively on the CCAP; formally invite staff (in-progress) and present the Action Plan to Tribal Councils.</li><li>Improve habitat map data through VSI. Build knowledge of areas likely to have culturally important plants (e.g., wetlands and native grasslands), while respecting confidential site- and species-specific information.</li><li>Encourage plant surveys on public lands, private lands adjacent to public lands, and large private parcels that could accommodate Tribal access in the future (with willing landowners). Review recent report for First Foods survey at the Sandy River Delta.</li><li>If Tribes are supportive, develop predictive models to prioritize survey locations and landowner outreach efforts. Washington DNR may have capacity and has expressed interest, particularly for plants that are also tracked by the Heritage Program.</li><li>Complete staff trainings and educational opportunities to empower staff to work on behalf of Treaty Tribe interests on high-profile planning projects such as the Hood River Bridge replacement. Share resources with the Gorge Planners network.</li></ul>	To be determined through consultation with Tribes
	<u>Strategy 2:</u> Consult with Treaty Tribes to identify policy needs to protect native plant communities and plants gathered for food, medicine, or other purposes.	<ul style="list-style-type: none"><li>Develop policy options to allow or provide plant surveys near wetlands or other areas likely to support culturally important plants. Focus on options that leverage volunteers, citizen science, or agency capacity to minimize costs to landowners.</li><li>Complete a list of plants and plant material sources, working with Tribal botanists, Forest Service, and others. Add this to the Building in the Scenic Area Handbook and share widely with landowners.</li><li>Continue to improve effectiveness of notice and comment procedures. This may include adding key contacts to notice lists, or strengthening policies for consultation in the Management Plan.</li></ul>	
	<u>Strategy 3:</u> Support Treaty Tribes in their work to restore access for traditional gathering and fishing	<ul style="list-style-type: none"><li>Consider Management Plan language or policies to promote Tribal access agreements.</li><li>Promote incentive programs and voluntary efforts to increase access to private lands for gathering traditional plants, hunting, etc. Explore models such as the Farm Bill Voluntary Public Access and Habitat Incentive and access agreements for state-owned lands. Raise awareness and help build relationships with land trusts and other partners.</li></ul>	



## Oregon White Oak Woodlands

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
1. By 2025, critical corridors for oak woodlands and deer habitat connectivity are identified and policy options are provided to the Commission. Through work with East Cascades Oak Partnership (ECOP), comprehensive oak habitat maps are available.  2. By 2030, based upon information generated through Goal 1, Oregon white oak woodlands and corridors in the NSA are maintained or improved.	<p><b>Strategy 1:</b> Develop policy options and compensatory mitigation standards to protect Oregon white oak habitat, high value mature trees or snags, and to maintain or restore connectivity.</p> <p><b>Strategy 2:</b> Develop policy options and compensatory mitigation standards to protect winter range habitat within oak woodlands and maintain or restore connectivity.</p> <p><b>Strategy 3:</b> Develop decision support tools to inform policy updates and plan implementation.</p> <p><b>Strategy 4:</b> With ECOP and other partners, share information about the importance of Oregon white oak woodlands for biodiversity, watershed function, local heritage, cultural significance, and public enjoyment.</p>	<ul style="list-style-type: none"><li>Develop policy options, in coordination with East Cascades Partnership and others, to maintain oaks and oak connectivity.</li><li>Investigate and promote incentives for agricultural practices that protect and enhance Oregon white oak.</li><li>Identify where oak enhancement is most needed to inform mitigation policies or guidelines.</li><li>Develop policy options to reduce permitting barriers for oak restoration or resilience treatments.</li></ul> <ul style="list-style-type: none"><li>Develop policy options to limit fragmentation of oak woodlands.</li><li>In concert with work on oak woodland habitat, map priority winter range habitat areas and consider open space designations or other protection. Engage state wildlife agencies and East Cascades Oak Partnership in this effort.</li></ul> <ul style="list-style-type: none"><li>Map and track oak habitat extent and land cover change through VSI.</li><li>Work with East Cascades Oak Partnership to develop tools to assess current condition in various oak system types (e.g., savannah and woodland) and learn more about potential future structure and function of these habitats.<ul style="list-style-type: none"><li>Identify existing oak wildlife habitat corridors that are important to maintain.</li><li>Work to define and measure habitat function.</li></ul></li></ul> <ul style="list-style-type: none"><li>Support outreach efforts and promote materials, such as landowner guides to managing oaks.</li></ul>	<ul style="list-style-type: none"><li><b>Vital Sign Indicator:</b> Oak extent and distribution</li><li><b>Vital Sign Indicator:</b> Oak land cover change (TBD with East Cascades Oak Partnership)</li><li>Oak condition (Tools to assess condition are in development with ECOP)</li></ul>



## High Climate Resilient Areas

What we want to accomplish			
Goal	Strategy	Actions	Action Plan Progress Measure
By 2035, 70% of high climate resilient areas are protected by conservation status, as defined in this plan.	Strategy 1: Protect climate change resilient landscapes, connectivity, and ecosystem functions.	<ul style="list-style-type: none"><li>Develop policy options for designation or land use policy updates that protect high climate resilient areas. Consider scenic values, impacts from recreation, as well as ecological integrity in setting priorities.</li><li>Support others, including Forest Service, land trusts, and others by providing data, input, and letters of support.</li><li>Evaluate feasibility of awarding small grants, through the Gorge Commission's designated fund, to entities taking proactive restoration actions. Request additional funding to support habitat enhancement projects, including cultural resources review capacity.</li><li>Promote native plant communities and combat the spread of invasives – provide resources to Gorge planners including native plant sources and species; support the USFS, CWMAs, and other partners in addressing invasive species. Build volunteer capacity through the Gorge Commission's Climate Stewards Program.</li></ul>	Percent of high climate resilient areas in the NSA protected through conservation status



## Regional Transportation

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
1. By 2025, the number of gas-powered single occupancy vehicle trips across the Gorge decreases from 2022 levels. This goal will be supported by transit, shuttle, and parking solutions.  2. From 2022-2025, transit ridership increases each year.	<u>Strategy 1:</u> Leverage and build regional partnerships to reduce transportation-related emissions.	<ul style="list-style-type: none"><li>Encourage and actively participate in transportation convenings across the Gorge, including the Gorge Regional Transit Strategy.</li><li>In all Commission policy work, consider implications for transportation and commutes. Bronin et al. (2021) provides some policy suggestions.</li><li>Support Urban Areas and developed settings in developing walkable neighborhoods and complete streets.</li><li>Celebrate and share information about partner projects where transit or electric vehicle infrastructure benefits sustainable recreation and economic development.</li></ul>	<ul style="list-style-type: none"><li>Annual number of gas-powered single occupancy vehicle trips in the Gorge</li><li>Annual transit ridership in the Gorge</li></ul> <p>(These progress measures require data from partners responsible for transportation, e.g., ODOT, WSDOT, and recreation site managers.)</p>
	<u>Strategy 2:</u> Reduce congestion and improve traffic efficiency.	<ul style="list-style-type: none"><li>Work with the Gorge Congestion Forum to support Historic Columbia River Highway congestion mitigation study recommendations that are appropriate for the Commission.</li><li>Work with the Forest Service to support the strategies in the SR 14 Dog Mountain Congestion and Safety Study.</li></ul>	
	<u>Strategy 3:</u> Help to bring transportation funding to the region.	<ul style="list-style-type: none"><li>Educate Oregon and Washington legislators about the unique needs, opportunities, and accomplishments in the Gorge. Support local partners in preparing to secure state and federal funds.</li><li>Engage with legislators to elevate the gorge as a region in need of concerted transit and transportation planning and funding at state and federal levels.</li><li>If new legislation and funding support a regional transportation authority, request a seat for the Commission.</li></ul>	
	<u>Strategy 4:</u> Promote regional connected bike/pedestrian/other multi-modal and alternative transportation.	<ul style="list-style-type: none"><li>Review RIC language and consider changes. Items to consider: parking management along major travel corridors; changing standard from an allowed number of spaces to an allowed square footage of improved surface for transportation infrastructure; and accommodating transit and EV access and charging at RIC 3 and 4 parking areas.</li></ul>	



## Electric Vehicle (EV) Infrastructure

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
<p>1. By 2025, public direct current (DC) fast charging is available at least every 25 miles along I-84 or SR-14, and 50% of Urban Areas have public Level 2 or DC fast charging stations.</p> <p>2. By 2025, the gorge has a strategy for the desired locations and types of charging stations, and partnerships in place to implement them by 2030.</p>	<p><u>Strategy 1:</u> Urge inclusive and proactive regional planning efforts to advance EV infrastructure opportunities in the NSA.</p>	<ul style="list-style-type: none"><li>Express support to Urban Areas to develop electric vehicle infrastructure to provide connectivity across the gorge. Emphasize multiple benefits for economic vitality, recreation, and equity. Provide letters of support and connect individuals working on EV.</li><li>Engage with recreation site managers and private industry to create opportunities for recreation sites to provide electric charging infrastructure.</li><li>Continue coordination with state agencies implementing EV plans and policies.</li><li>Encourage or require solar or other energy sources and efficiencies to alleviate reliance on hydropower through work with private and public partners. Support pilot projects and innovation.</li></ul>	<ul style="list-style-type: none"><li>Number of public DC fast charging stations every 25 miles along I-84 and SR-14</li><li>Number of Urban Areas in NSA with public Level 2 or DC fast charging stations</li></ul>
	<p><u>Strategy 2:</u> Support incentives and reduce barriers to EV charging station development.</p>	<ul style="list-style-type: none"><li>Consider opportunities to support EV charging stations in Rural Center and Commercial Land Use Designations to encourage economic vitality compatible with the Management Plan.</li><li>Identify recreation sites with potential for public EV charging stations. Work with recreation managers to expedite charging opportunities where appropriate.</li></ul>	



## Carbon Sequestration in Natural and Working Lands

What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
By 2030 the Commission has measurable, time-bound goals for enhancing carbon sequestration in natural and working lands, with associated strategies and actions.	<p><b>Strategy 1:</b> Develop policy and mitigation standards to retain and enhance carbon sequestration in forests.</p> <p><b>Strategy 2:</b> Generate decision support tools that estimate carbon storage contributions of different land cover types and land management practices.</p> <p><b>Strategy 3:</b> Work with partners to promote practices on all lands that build healthy soils, restore or enhance vegetative cover, and improve water quality.</p>	<ul style="list-style-type: none"><li>Review and provide policy guidance to interpret the revised Management Plan climate change chapter policy that states: "For conversion [of forest lands] to agriculture or recreation, the Management Plan should require full mitigation."</li><li>Review and revise as needed Management Plan policies to allow forest enhancement projects that are consistent with the NSA Act and resource protection policies in the plan. (See also Fire Risk actions.)</li><li>Evaluate how the recent Management Plan change to prohibit new dwellings on Commercial Forest and Large Woodland properties impacts carbon sequestration and fire risk. Determine if additional plan changes are needed to maintain forested lands.</li></ul> <ul style="list-style-type: none"><li>Map and assess relative carbon storage contributions of different habitats considering changes in land use, vegetation, wildfire, and invasive species. Seek additional funding to support this.</li></ul> <ul style="list-style-type: none"><li>Support wetland and riparian area projects that improve carbon storage throughout the year. (See strategies for streams and wetlands.)</li><li>Contribute to the actions described in the <a href="#">Natural and Working Lands Proposal</a> developed by Oregon Global Warming Commission.</li><li>Encourage conservation practices on agricultural lands. These will vary by crop type and could include cover cropping, mulching, and no-till practices.</li><li>Connect landowners, especially ag producers, to conservation districts and other organizations providing financial and technical assistance for enhancing soil carbon and reforestation efforts.</li><li>Support the Forest Service and other partners in reducing unauthorized trails and soil disturbances that cause soil erosion.</li></ul>	Identified goals, strategies, and actions for enhancing carbon sequestration in natural and working lands in the NSA  As we develop baseline information about current and potential carbon storage of different land cover types and habitats, we will measure success by extent of lands protected and enhanced. Our initial focus will be on forested lands as a land-based carbon sequestration opportunity in the NSA.



## Fire Risk

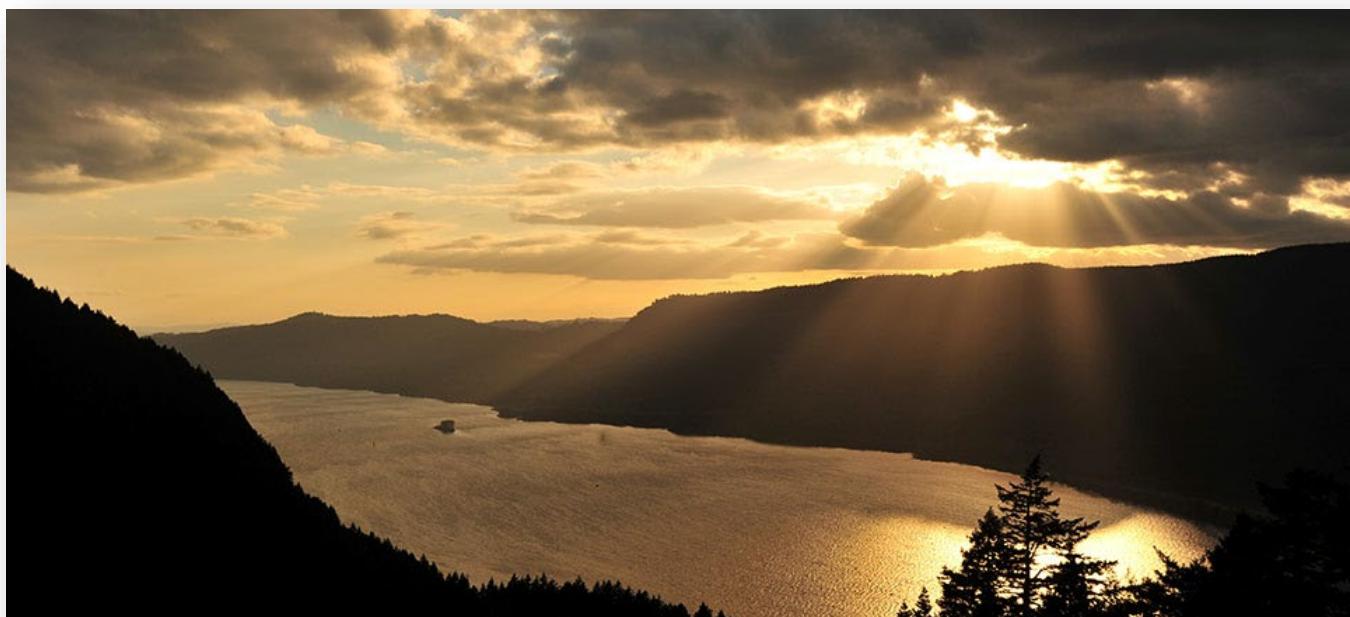
What we want to accomplish	How we will achieve these goals		How we will monitor progress
Goals	Strategies	Actions	Action Plan Progress Measures
<p>1. By 2025, combined efforts on public and private lands in the NSA result in at least 2,200 acres of fuels reduction treatments. Fuels reduction includes thinning encroached or overstocked stands and prescribed burning. With support from the Fire Adapted Communities Learning Network and multiple partners, the Commission will set long-term acreage targets based on forest types, Land Use Designations, and other considerations.</p> <p>2. By 2030, at least six community-based groups in the NSA are leading community fire adaptation to prepare for, respond to, and recover from wildfire.</p>	<p><b>Strategy 1:</b> Support private landowners to reduce fire risk</p> <p><b>Strategy 2:</b> Coordinate with partners to advance work that improves forest health and reduces fire risk across all lands, while protecting riparian areas, water resources, snags, and other habitat features.</p> <p><b>Strategy 3:</b> Develop decision support tools to inform policy updates and plan implementation.</p>	<ul style="list-style-type: none"> <li>Update Management Plan to reduce permitting barriers to forest resilience treatments that reduce fire risk (e.g., thinning, burning, defensible space, etc.).</li> <li>Share resources and incentives with landowners and gorge county planners. Encourage landowners to access grant funds and programs for small forest projects and Firewise activities. Wetland and riparian enhancements can also reduce fire risk.</li> </ul> <ul style="list-style-type: none"> <li>Engage urban areas, landowners, and resource managers to identify regional needs and opportunities to build resilience. Contribute to a Fire Adapted Communities (FAC) regional self-assessment and explore interest in establishing more Fire Adapted Communities in the NSA.</li> <li>Coordinate with Oregon Department of Forestry and Washington Department of Natural Resources on climate change efforts that we can mutually support through annual agency coordination meetings (began in 2021). Provide letters to ODF and DNR (possibly also to Oregon and Washington) detailing Commission and USDA Forest Service priorities for forested lands in the NSA, including scenic and cultural resources; natural resources (e.g., shade cover for streams and talus); and recreation resources.</li> <li>Encourage the Forest Service and other agencies to work with Tribes to incorporate traditional burning practices that improve the health of forests, oak woodlands, and grasslands while benefitting First Foods.</li> <li>Support regional and community events that build awareness of and support for forest health resilience work, including wetland and riparian enhancement to reduce fire risk.</li> <li>Encourage USFS to proactively engage counties and other partners to create a path for future forest restrictions under agreed upon circumstances, including coordinating capacity to enforce limitations on use or closures.</li> </ul> <ul style="list-style-type: none"> <li>Track wildfire occurrence and fuels reduction treatments through VSI.</li> <li>Join the FAC learning network of diverse agencies, organizations, and communities across WA and report key learnings on relevant policies, best management practices, and community outreach strategies periodically to the Commission.</li> <li>Review future development potential under Management Plan policies and fire risk in Small Woodland Land Use Designations. Determine if plan changes are needed to reduce fire risk in these areas.</li> </ul>	<ul style="list-style-type: none"> <li><b>Vital Sign Indicator:</b> Fuels Reduction (National Forest System Lands)</li> <li><b>Vital Sign Indicator:</b> Fuels Reduction (All Lands) (TBD with partners)</li> <li>Number of communities engaged in fire adaptation efforts in the NSA</li> </ul>

## D. A Path to Resilient Landscapes and Communities

The Columbia River Gorge Commission has been working on behalf of a sustainable Gorge since it was established by the National Scenic Area Act. Through its land use designations and resource protection provisions, the original Management Plan had many landscape resilience measures already in place before our understanding of climate change impacts was as widespread as it is today. Yet that foundation is not enough to sustain a resilient Gorge in a rapidly changing climate.

This Action Plan creates a deeper, more intentional process for addressing climate change than the Commission has ever had before. It creates a stepwise path to thoughtfully build our capacity to influence climate adaptation and mitigation over time, expand our knowledge base, strengthen our policy levers, and advance common goals through partnerships.

The Action Plan is our guide as we work with others to sustain a thriving, resilient National Scenic Area for future generations.



*Photo by Peter Marbach*

# APPENDIX: High Climate Resilient Areas

## A. Overview

One of the Gorge Commission's overarching priorities for building climate change resilience in the Gorge is to identify, protect, and enhance climate resilient landscapes. This appendix provides additional information about how we define these resilient places and how we intend to integrate this new information into our existing framework for land use and resource protection in the National Scenic Area.

## B. Definitions

**Conservation status** is any combination of legal protections for land, water, and resource conservation. Examples include public ownership managed primarily for conservation values (e.g. a natural area, refuge, or National Forest System lands), Open Space land use designation, ownership by a private, non-profit entity with a conservation mission, or permanent conservation agreement such as a deed restriction or conservation easement.

**Resilient area:** A place buffered from climate change because it has high microclimatic diversity and low levels of human modification. These areas provide species with connected, diverse climatic conditions they will need to persist and adapt to changing regional climates.

**High Climate Resilient Areas** are locations with "Above Average" resilience rankings according to the TNC model data for the Pacific Northwest. The Commission, in consultation with Friends of the Columbia Gorge, recognizes 32 High Climate Resilient Areas in the NSA, ranging in size from 122 acres (Tanner-Eagle Creek, OR) to 7,783 acres (Columbia Hills, WA). A list of these areas is provided at the end of this Appendix.

**Landscape diversity** includes topographic, hydrologic and elevation diversity that provide a range of habitat types and microclimates. **Local connectedness** means there are minimal barriers that restrict adaptive movement of species or ecosystems.

## C. Background and Methods

The Nature Conservancy (TNC) is a 501(c)3 non-profit organization recognized for its science contributions and global conservation achievements. Locally, TNC initiatives promote prescribed fire in Oregon and protect salmon in Washington. TNC is an active partner in state and regional planning efforts to map wildlife habitat connectivity (OR Connectivity Assessment; WA Wildlife Habitat Connectivity Working Group; Cascadia Partner Forum in WA and Canada). They have been working in the Pacific Northwest to model and map areas that collectively and individually best sustain native biodiversity, even as the changing climate alters current species distribution patterns. This project, funded by the Doris Duke Charitable Foundation, is called Conserving Nature's Stage: Identifying Resilient Terrestrial Landscapes in the Pacific Northwest.

The approach maps land facets, or combinations of topography, aspect, soils, elevation, climate, connectedness, and development, to identify places that offer the best opportunity for species to

persist or move to suitable habitats, even as temperatures, hydrology, moisture, and other climate factors change. The information produced by these models is often used by conservation organizations to help prioritize lands for purchase, easements or other agreements, or active restoration and enhancement activities.

You can download the report, maps, and GIS data at: [nature.org/resilienceNW](https://nature.org/resilienceNW)

## **Local Resilience Data**

We consulted with Friends of the Columbia Gorge Land Trust, who has been working with these data for over four years, to obtain The Nature Conservancy's assessment information refined for the Gorge area. Using these data, Friends has identified 32 areas across the Gorge that are defined as having "Above Average" Climate Resilience characteristics. These areas are informally named for the purposes of communication and planning. A list of these 32 areas is included at the end of this Appendix.

The Gorge Commission's planners and GIS Program Manager inspected the data and conducted several analyses as part of developing this Action Plan. Approximately 63% of the HCRAs within the NSA and outside of Urban Areas are in conservation status. HCRAs are drawn to natural features, rather than parcel boundaries and Urban Areas are excluded from HCRAs.

## **How the Gorge Commission is using this information**

The Gorge Commission is using this information to evaluate our designations of Open Space, to inform our ongoing planning work, and to set goals in the climate change action plan. Our current strategy is to encourage conservation entities and land managers to consider prioritizing resilient landscapes as they allocate their resources to land conservation efforts.

The goal we have set in the Action Plan is: By 2035, at least 70% of high climate resilient areas are protected by conservation status (defined in this document).

Our roles in achieving this goal:

- Participate in local and regional planning conversations with USDA Forest Service, land trusts, and others.
- Provide input on approaches, interested partners, potential funding sources, etc.
- Provide letters of support to partners who are pursuing conservation and enhancement efforts in these areas.
- Help to track progress toward this goal with our development review database.
- Explore options for policy approaches including designating Open Space.

More information: <https://climatechange.lta.org/resilient-terrestrial-landscapes-pnw/>

## **D.List of 32 High Climate Resilient Areas**

### **Oregon- West**

Sandy River Delta  
Sandy Island  
Larch Mountain  
Yeon Mountain  
Tanner-Eagle Creek  
Herman Creek  
Grays-Starvation Creek

### **Oregon- East**

Hood River  
Mountaint  
Memaloose  
Seven Mile Hill  
Chenowith Creek  
East Dalles  
Eastern Cliff  
Miller Island

### **Washington-West**

Steigerwald  
Mt. Pleasant  
Cape Horn  
Archer Mountain  
Beacon Rock  
Hamilton Mountain  
Carson Creek  
Buck Mountain  
Wind/Dog Mountain  
Little White Salmon

### **Washington-East**

Burdoin Mountain  
Catherine-Major Creek  
Balfour  
Lyle Hills  
Columbia Hills  
Horse Thief  
Dalles Mountain  
Haystack Butte

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## **Other Climate Change Plans for the Gorge Region**

This Action Plan supplements and incorporates information from federal, state, local, Tribal, and other plans for the Columbia River Gorge region, including:

**Confederated Tribes of the Umatilla Indian Reservation Climate Change Vulnerability Assessment (2017) and Adaptation Plan (2021)** <https://ctuir.org/departments/natural-resources/climate-adaptation/ctuir-climate-adaptation-plan-revised-final-drafts/>

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**Oregon Climate Change Adaptation Framework** (2021)  
[https://www.oregon.gov/lcd/CL/Documents/2021\\_CLIMATE\\_CHANGE\\_ADAPTATION\\_FRAMEWORKAndBlueprint.pdf](https://www.oregon.gov/lcd/CL/Documents/2021_CLIMATE_CHANGE_ADAPTATION_FRAMEWORKAndBlueprint.pdf)

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**State of Oregon Climate Equity Blueprint** (2021)  
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**USDA Action Plan for Climate Adaptation and Resilience** (Oct 2021)  
<https://www.sustainability.gov/pdfs/usda-2021-cap.pdf>

**Washington State Inventory of Emissions** and on-going reporting <https://ecology.wa.gov/Air-Climate/Climate-change/Tracking-greenhouse-gases/GHG-inventories>

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